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September 25, 2009

Via ELECTRONIC FILING

Marlene H. Dortch Secretary Federal Communications Commission 12th Street S.W. Washington, D.C. 20554

Re: Motion for Stay and Petition for Reconsideration filed by AtContact Communications, LLC, of International Bureau *Order* DA 09-1850, Call Signs S2346, S2680, S2681, S2682, and S2683

Dear Ms. Dortch:

On September 24, 2009, representatives of AtContact Communications, LLC ("AtContact") met with: (1) Austin Schlick, Dan Harrold, David Horowitz, Paul Cascio, and Grey Pash from the Office of General Counsel; and Roderick Porter, Robert Nelson, and Cassandra Thomas from the International Bureau; (2) Jennifer Schneider, Legal Advisor to Commissioner Copps; (3) Erin McGrath, Legal Advisor for Commissioner Baker; and (4) Angela Giancarlo, Senior Legal Advisor and Chief of Staff for Commissioner McDowell.

AtContact summarized the factual submissions and arguments made in its recently filed Motion for Stay and Petition for Reconsideration of the International Bureau's *Order* nullifying AtContact's satellite space station licenses. AtContact emphasized the irreparable injury portended for AtContact itself and AtContact's current and future customers if the Motion for Stay is not granted: AtContact's current service to Alaska and other areas would be directly threatened; its two requests for stimulus funds for next-generation satellite broadband service would be frustrated, and so would a private equity commitment of many tens of millions of dollars that is premised on the receipt of stimulus funds. Moreover, on the other side of the ledger, no injury is threatened for anyone if the Bureau grants the

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stay. In this respect, AtContact submits a copy of the \$5 million bond securing its license¹ and associated bond reduction riders reducing it to \$3 million, which demonstrate that the Treasury Department's claim will continue to be secured if a stay is granted, as the surety will be "held and firmly bound unto" the United States Treasury.

Irreparable injury is paramount in the Commission's evaluation of the stay factors. The Commission has, for example, granted in part a motion for stay because of the great irreparable harm of divestiture, in spite of the fact that the other three factors weighed against granting the stay. The Commission explained that while a movant's argument "ha[d] little chance of success on appeal and that granting their motion, as filed, would harm both other interested parties and the public interest . . . it [was] possible that Defendants might suffer irreparable injury if divestiture were completed before the unlikely event that they were successful at the Court of Appeals." *In re Comark Cable Fund III*, 104 FCC 2d 451, ¶ 9 (rel. Dec. 9, 1985).

In another decision, the Commission granted a motion for stay based on the "irreparable harm" prong. *In re Dynamic Cablevision of Florida, Ltd.*, 10 FCC Rcd 5156 (rel. Mar. 29, 1995). As the Commission put it, "resolution of this particular stay rests mainly on the strength of Dynamic's argument concerning the second prong [irreparable harm] of this test." The Commission concluded that "a stay of our order is appropriate to prevent Dynamic from being subjected to the irreparable economic harm of implementing a restructuring, with its associated expenses, and issuing refunds to subscribers that it could not later recoup." *Id.* at ¶ 6.

This is not to say that AtContact does not have a significant likelihood of success on the merits – it respectfully submits it does. In this respect, the Commission's rules allow reconsideration on the basis of not previously presented facts where consideration of the facts is required in the public interest. 47 C.F.R. § 1.106(c)(2). The Bureau has taken into account facts not previously presented in reconsidering a license cancellation in circumstances similar to those obtaining here. *See In re EchoStar Satellite Corp.*, 17 FCC Rcd 23489, ¶ 5 (rel. Nov. 8, 2002). In that case, the information EchoStar submitted on reconsideration to show it had met the first milestone "clarifie[d] facts that existed at the time of its milestone deadline." *Id.* Moreover, the "public interest in seeing EchoStar's Ka-band services brought to the public outweighs any harm caused by EchoStar's failure to provide this information as part of its initial milestone compliance demonstration." *Id.*

Finally, AtContact highlights its request for similar treatment with that of a similarly – and indeed worse – situated licensee, Digital Globe.²

¹ The bond was filed with the Commission on May 15, 2006.

² See Digital Globe, Inc., Request for Determination of Compliance with Satellite Implementation of Milestones, File No. SAT-MOD-200407280-00151 (Oct. 2, 2006).

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Pursuant to 47 C.F.R. § 1.1206(b), this notice is being filed electronically with a copy emailed to the Commission officials that participated in the meetings.

Respectfully submitted,

/s/

Pantelis Michalopoulos Counsel for AtContact Communications, LLC

cc:

Paul Cascio Angela Giancarlo Dan Harrold David Horowitz Erin McGrath Robert Nelson Grey Pash Roderick Porter Austin Schlick Jennifer Schneider Cassandra Thomas

Federal Communications Commission Ka-band Satellite System License Payment Bond

KNOW ALL PERSONS BY THESE PRESENTS, that contactMEO Communications, LLC (hercinafter called the Principal) and Safeco Insurance Company of America (hereinafter called the Surety), are held and firmly bound unto the United States Treasury (hereinafter called the Obligee), in the maximum penal sum of Five Million U.S. Dollars (\$5,000,000) to the payment of which sum, well and truly be made, the Principal and Surety bind themselves, and each of their heirs, administrators, executors and assigns, jointly and severally, firmly by these presents. Regardless of the number of years this bond may be in force, the aggregate liability of the Surety payable under this bond shall not be cumulative and is limited to the stated maximum penal sum.

WHEREAS, the Principal's application to launch and operate the NGSO Fixed-Satellite System ("Satellite System"), has been granted by the Federal Communications Commission ("FCC") and the Principal is authorized to launch and operate such satellites in the Ka-band frequencies in accordance with the terms and conditions set forth in its FCC authorization which authorization is hereby referred to and made a part hereof.

WHEREAS, in accordance with the conditions of the Satellite System authorization granted by the FCC, the Principal must file a payment bond with the FCC within 30 days of the application being granted.

NOW, THEREFORE, THE CONDITION OF THE ABOVE OBLIGATION IS SUCH, that if the Principal shall well and truly perform the obligations in said authorization at the time and in the manner specified during the term of this bond, then this obligation shall be void, otherwise to remain in full force and effect.

PROVIDED, HOWEVER, That this bond is subject to the following conditions:

- 1. Satellite System must be constructed and launched in accordance with the authorization by the following specified time milestones:
 - a. Enter into a binding non-contingent contract to construct the licensed satellite system by April 15, 2007.
 - Complete the Critical Design Review of the licensed satellite system by April 15, 2008.
 - c. Begin the physical construction of the first satellite by October 15, 2008.
 - d. Complete construction and launch the first satellite by October 15, 2009.
 - e. Certify the entire system is operational by April 15, 2012.
- Upon completion of each milestone, confirmation of which will be filed with the FCC by Principal, and issuance of a Public Notice by the FCC confirming same, the maximum penal sum of the bond shall be reduced by 20% (\$1,000,000) via rider to this bond sent to the FCC and the Obligee.
- 3. In the event of a Notice of Default (i.e., an order or public notice revoking Principal's authorization) issued by the FCC to the Principal and the Surety regarding the performance of the milestones specified above during the term of this bond, the Surety shall be liable only up to the current outstanding maximum

penal sum amount after giving effect to applicable milestone reductions. It is also understood and conditionally agreed that upon receipt of such Notice of Default, the sole remedy under this bond will be the tender of payment of the current outstanding maximum penal sum of the bond (taking into account subsequent riders to the maximum penal sum of the bond described above) within thirty (30) business days of such Notice of Default.

Any such Notice of Default made under this Bond shall be made in writing and shall be given a personal delivery or expedited delivery service, postage pre-paid, addressed to the parties at the addresses specified below:

To the Surety:

Safeco Insurance Company of America

Safeco Plaza

Seattle, Washington 98185

To the Principal:

With copy to:

contactMEO Communications, LLC

Attention: David Drucker, Manager

2539 North Highway 67

Sedalia, CO 80135

James M. Talens, Counsel 6017 Woodley Road McLean, VA 22101

- 4. No right of action shall accrue on this bond to or for the use of any person or corporation other than the Obligee named herein or the heirs, executors, administrators or successors of the Obligee.
- If any conflict or inconsistency exists between the Surety's obligations or undertakings as described in this bond and as described in other documents, statutes or regulations, then the terms of this bond shall prevail.

This bond shall be effective on the 15th day of May, 2006 and shall cease at such time as the FCC confirms that the Principal has satisfied all of the milestones set forth in paragraph 1.

Signed and sealed this 12th day of May, 2006.

contactMEO Communications, LLC

(Principal)

By: 124 114 1

(Witness)

Safeco Insurance Company of America

(Surety)

Shelley Czajkowski, Attorney-in-Fact

Militage

Mona D. Weaver, Denver, CO.



LOCKTON COMPANIES OF COLORADO, INC. 5310/Fact from Avenue. Safe 70% Denver, CO 80133-1984 (803)414-000-1-AX, or CHECKERO

STATE OF COLORADO	
COUNTY OF <u>DENVER</u>	SS.
On May 12th, 2006 before	me, Celeste T. Helms
PERSONALLY APPEARED Shelley Czajkowski	
personally known to me (or proved to me on the b	asis of
satisfactory evidence) to be the person(s) whose name(s)	is/are
subscribed to the within instrument and acknowledged that lie/she/they executed the same in his/her/their auth	orized
capacity(les), and that by his/her/their signature(s) i	on the
nstrument the person(s), or the entity upon behalf of he person(s) acted, executed the instrument.	which
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SAFECO INSURANCE COMPANY OF AMERICA DAFECU INSURANCE COMPANY OF AMERICA GENERAL INSURANCE COMPANY OF AMERICA HOME OFFICE SAFECO PLAZA SEATTLE, WASHINGTON 98185

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KNOW ALL BY THESE PRESENTS: That SAFECO INSURANCE COMPANY OF AMERIC hereby appoint	Y CZAJKOWSKI, CELESTE T. HELMS, GAR	Y OF AMERICA, each a Washington cor RY L. WESSELINK: KAREN A FE GGESTA	poration, does each
its true and lawful attorney(s)-in-fact, with full authoricharacter issued in the course of its business, and to b IN WITNESS WHEREOF, SAFECO INSURANCE CO attested these presents th	MPANY OF AMERICA and GENERAL INS	ety honds or undertakings and other documents of the company of AMERICA have day of the true.	cuments of a similar seach executed and 2004
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CHRISTINE MEAD, SECRETARY	CERTIFICATE	WINE MCCAVION 1 TAGE	According to the state of the s
	the By-Laws of SAFECO INSURANCE CON		ene concented for that
"Article V, Section 13 FIDELITY AND SURETY BON purpose by the officer in charge of surety operations authority to execute on behalf of the company fidelith business On any instrument making or evidencing sor on any bond or undertaking of the company, the however, that the seal shall not be necessary to the verification.	y and surety bonds and other documents of such appointment, the signatures may be affi- seal, or a facsimile thereof, may be impre- sidily of any such instrument or undertaking.	if similar character issued by the Compan fixed by facsimile. On any instrument con issed or affixed or in any other manner r	terring such authority
	of the Board of Directors of SAFECO INSU RAL INSURANCE COMPANY OF AMERICA		
"On any certificate executed by the Secretary or an as (i) The provisions of Article V. Section 13 of t (ii) A copy of the power-of-attorney appointme (iii) Certifying that said power-of-attorney appt the signature of the certifying officer may be by facsim	sistant secretary of the Company setting out he By-Laws, and ant, executed pursuant Thereto, and pintment is in full force and effect, alle, and the seal of the Company may be a f	acsimile thereot.°	uch da hereby cestify
Christine Mead, Secretary of SAFECO INSURANCE that the foregoing extracts of the By-Laws and of a Reare true and correct, and that both the By-Laws, the Reare true and correct.	esolution and the Power of Attorney are still	in full force and effect.	sued pursuant thereto.
IN WITNESS WHEREOF, I have hereunto set my har	id and affixed the facsimile seal of said com-	aration	
t	his 12th	day of May	2006_





CHRISTINE MEAD, SECRETARY

RIDER

To be attached to and form a part of License Bond, No. 6321647 dated the 12th day of May, 2006 issued by the <u>SAFECO INSURANCE COMPANY OF AMERICA</u>, as Surety, on behalf of contactMEO Communications, LLC as Principal, in the maximum penal sum of FIVE MILLION DOLLARS (\$5,000,000.00), and in favor of United States Treasury, as Obligee.

In consideration of the premium charged for the attached bond, and in accordance with revised rules governing bonds for NGSO Fixed-Satellite System ("Satellite System") in the Ka-band frequencies and in the Matter of Amendment of the Commission's Space Station Licensing Rules and Policies, First Order of Reconsideration and Fifth Report and Order, FCC 04-147, 2004 FCC LEXIS 3782, which became effective on September 20, 2004, 69 Fed. Reg. 51586 (Aug 20, 2004), it is hereby agreed that the attached bond be amended as follows:

- 1. The maximum penal sum of the bond is hereby decreased from FIVE MILLION DOLLARS (\$5,000,000.00) TO FOUR MILLION DOLLARS (\$4,000,000.00)
- 2. Upon completion of each milestone, confirmation of which will be filed with the FCC by the Principal, and issuance of a Public Notice confirming same, the maximum penal sum of the bond shall be reduced by \$1,000,000.00 via a rider to this bond sent to the Federal Communications Commission and the Obligee.

Provided, However, that the attached bond shall be subject to all its agreements, limitations and conditions except as herein expressly modified, and further that the liability of the Surety under the attached bond and the attached bond as amended by this rider shall not be cumulative.

This rider shall become effective the 6th day of July, 2007.

Signed and sealed this 10^{th} day of July, 2007.

WITNESS:	contactMEO Communications, LLC	
By:	Principal	
ACCEPTED: FEDERAL COMMUNICATIONS COMMISSION	SAFECO INSURANCE COMPANY OF AMERICA	
BY:	By: Mund. Williams. Mona D. Weaver, Attorney-in-Fact	





POWER OF ATTORNEY

Safeco Insurance Company of America General Insurance Company of America Safeco Plaza Seattle, WA 98185

WHOM ALL BY THESE BRESENTS.	No. 6613	
KNOW ALL BY THESE PRESENTS: That SAFECO INSURANCE COMPANY OF AMERIC Washington corporation, does each hereby appoint	A and GENERAL INSURANCE COMPA	NY OF AMERICA, each a
*************KATALIN CHURCH; SHELLEY CZAJ WILLIAM M. O'CONNELL, JR.; MONA D. WEAVER;	IKOWSKI; CELESTE T. HELMS; ANUJ JAII AMY WICKETT; Denver, Colorado*****	N; SHEILA J. MONTOYA;
its true and lawful attomey(s)-in-fact, with full authority to documents of a similar character issued in the course of it	execute on its behalf fidelity and surety books business, and to bind the respective comp	nds or undertakings and other any thereby.
IN WITNESS WHEREOF, SAFECO INSURANCE CO	OMPANY OF AMERICA and GENERAL asents	INSURANCE COMPANY OF
this 28th	day of July	, 2006
Stephanis Dally Watsex	TAMilalajen	refler.
STEPHANIE DALEY-WATSON, SECRETARY	TIM MIKOLAJEWSKI, SENIOR	VICE-PRESIDENT, SURETY
Extract from the By-Laws of S and of GENERAL IN:	CERTIFICATE SAFECO INSURANCE COMPANY OF AMERICA: SURANCE COMPANY OF AMERICA:	RICA
	uthority to execute on behalf of the company early in the course of its business On any in acsimile. On any instrument conferring such hereof, may be impressed or affixed or in	y fidelity and surety bonds and nstrument making or evidencing h authority or on any bond or any other manner reproduced; taking." IY OF AMERICA
"On any certificate executed by the Secretary or an assis (i) The provisions of Article V. Section 13 of the (ii) A copy of the power-of-attorney appointment (iii) Certifying that said power-of-attorney appoint the signature of the certifying officer may be by facsimile.	By-Laws, and t, executed pursuant thereto, and tment is in full force and effect,	imile thereof."
I, Stephanie Daley-Watson , Secretary of SAFECO INS COMPANY OF AMERICA, do hereby certify that the fore of these corporations, and of a Power of Attorney issued and the Power of Attorney are still in full force and effect.	pursuant thereto, are true and correct, and that t	lution of the Board of Directors
IN WITNESS WHEREOF, I have hereunto set my hand		poration
this	day of July	. 2007
SEAL SEAL SE COMPANY CORPORATE SEAL SEAL SE OF WASHINGTON	Alepha	nie Dafley Datser Daley-Watson, secretary

RIDER

To be attached to and form a part of License Bond, No. 6321647 dated the 12th day of May, 2006 issued by the <u>SAFECO INSURANCE COMPANY OF AMERICA</u>, as Surety, on behalf of contactMEO Communications, LLC as Principal, in the maximum penal sum of FOUR MILLION DOLLARS (\$4,000,000.00), and in favor of United States Treasury, as Obligee.

In consideration of the premium charged for the attached bond, and in accordance with revised rules governing bonds for NGSO Fixed-Satellite System ("Satellite System") in the Ka-band frequencies and in the Matter of Amendment of the Commission's Space Station Licensing Rules and Policies, First Order of Reconsideration and Fifth Report and Order, FCC 04-147, 2004 FCC LEXIS 3782, which became effective on September 20, 2004, 69 Fed. Reg. 51586 (Aug 20, 2004), it is hereby agreed that the attached bond be amended as follows:

- 1. The maximum penal sum of the bond is hereby decreased from FOUR MILLION DOLLARS (\$4,000,000.00) TO THREE MILLION DOLLARS (\$3,000,000.00)
- 2. Upon completion of each milestone, confirmation of which will be filed with the FCC by the Principal, and issuance of a Public Notice confirming same, the maximum penal sum of the bond shall be reduced by \$1,000,000.00 via a rider to this bond sent to the Federal Communications Commission and the Obligee.

Provided, However, that the attached bond shall be subject to all its agreements, limitations and conditions except as herein expressly modified, and further that the liability of the Surety under the attached bond and the attached bond as amended by this rider shall not be cumulative.

This rider shall become effective the 5th day of September, 2008.

Signed and sealed this 9th day of September, 2008.

WITNESS:	contactMEO Communications, LLC
By: Mari Deling	
The same of the sa	Principal
ACCEPTED:	SAFECO INSURANCE COMPANY OF AMERICA
FEDERAL COMMUNICATIONS COMMISSION	1 100 (12 11 0
BY:	By: MARIA I HILL
	Angela M. Tindol, Attorney-in-Fact



POWER OF ATTORNEY

Safeco Insurance Company of America General Insurance Company of America Safeco Plaza Seattle, WA 98185

AND DESCRIPTION OF THE PROPERTY.	No. 6613	No. 6613		
KNOW ALL BY THESE PRESENTS: That SAFECO INSURANCE COMPANY OF AMERICA and Ownshington corporation, does each hereby appoint	GENERAL INSURANCE CO	OMPANY OF AMERICA, each a		
ANGELA M. TINDOL; CHARLES M. MCDANIEL; Denver, Colorado	AIN; SHEILA J. MONTOYA; M	ONA D. WEAVER; AMY WICKETT;		
its true and lawful attorney(s)-in-fact, with full authority to execute documents of a similar character issued in the course of its busines IN WITNESS WHEREOF, SAFECO INSURANCE COMPANY AMERICA have each executed and attested these presents	is, and to bind the respective	company thereby.		
this 14th	day of April	, 2008		
Steptanie Dalley Watser	TAMiDolay	jewsla :		
STEPHANIE DALEY-WATSON, SECRETARY		IOR VICE-PRESIDENT, SURETY		
CERTIF Extract from the By-Laws of SAFECO II		AMERICA		
and of GENERAL INSURANCE	COMPANY OF AMERICA:	(11113a) (CV/)		
President appointed for that purpose by the officer in charge of sur attorneys-in-fact or under other appropriate titles with authority to other documents of similar character issued by the company in the such appointment, the signatures may be affixed by facsimile. Cundertaking of the company, the seal, or a facsimile thereof, ma provided, however, that the seal shall not be necessary to the validition of the Board of Directors of	execute on behalf of the cor- course of its business On On any instrument conferring may be impressed or affixed of the fixed of any such instrument or a	mpany fidelity and surety bonds and any instrument making or evidencing g such authority or on any bond or or in any other manner reproduced; indertaking."		
and of GENERAL INSURANCE COMPAN	Y OF AMERICA adopted July	28, 1970.		
"On any certificate executed by the Secretary or an assistant secre (i) The provisions of Article V, Section 13 of the By-Laws. (ii) A copy of the power-of-attorney appointment, executed (iii) Certifying that said power-of-attorney appointment is in the signature of the certifying officer may be by facsimile, and the s	and I pursuant thereto, and full force and effect,			
I. Stephanie Daley-Watson , Secretary of SAFECO INSURANCE COMPANY OF AMERICA, do hereby certify that the foregoing extr of these corporations, and of a Power of Attorney issued pursuant than the Power of Attorney are still in full force and effect.	acts of the By-Laws and of a	Resolution of the Board of Directors		
IN WITNESS WHEREOF, I have hereunto set my hand and affix	ed the facsimile seal of sale	d corporation		
this 9th	day of <u>Septemb</u>	<u> 2008</u>		
SEAL STATE OF WASHINGTON	•	chanis Dalughatsen ANIE DALEY-WATSON, SECRETARY		