

# SWIDLER BERLIN SHEREFF FRIEDMAN, LLP

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December 23, 1999

#### VIA COURIER

DIRECT DIAL (202) 424-7565 JDEJESUS@SWIDLAW.COM

JOEL DEJESUS

Magalie Roman Salas, Esq.
Secretary
Federal Communications Commission

International Bureau, Telecommunications
P.O. Box 358115

Pittsburgh, Pennsylvania 15251-5115

ttn: Breck Blalock, International Bureau



## **EXPEDITED CONSIDERATION REQUESTED**

Re: Request for Special Temporary Authority

Dear Sir or Madam:

application ("Application"), filed concurrently herewith, a copy of which is attached hereto. international message telecommunications services that are the subject of the Parties' Section 214 request, for the urgent reasons set forth herein, special temporary authority to provide the of 1934, as amended, and Section 63.25 of the Commission's rules, 47 C.F.R. § 63.25, hereby the "Parties"), by their undersigned counsel, pursuant to Section 214 of the Communications Act Blackstone UC Offshore Capital Partners L.P., and Blackstone Family UC Investment Partnership UC Management Associates L.L.C. (as General Partner for Blackstone UC Capital Partners L.P., L.P.) (collectively, "BLACKSTONE") (SIGECOM, UtiliCom, and BLACKSTONE collectively, SIGECOM, LLC ("SIGECOM"), UtiliCom Networks, Inc ("UtiliCom"), and Blackstone

equity financing transactions whereby UtiliCom will transfer majority beneficial ownership of terms are respectively defined by streamlined processing pursuant to 47 C.F.R. § 63.12. BLACKSTONE certified that it is not a SIGECOM, a Federal benefits pursuant to Section 5301 of the Anti-Drug Abuse Act of 1998. This request for foreign carrier and has no affiliation with any foreign carrier or dominant U.S. carrier (as those BLACKSTONE, an investment fund. BLACKSTONE may resell. BLACKSTONE also certified that no party is subject to a denial of As set forth in the Application, the Parties request Commission approval of a series of nondominant common carrier holding international 214 authorization Part 63 of the The Parties submit that the Application is eligible for Commission's rules) whose

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December 23, 1999

Joel deJesus Direct Dial (202) 424-7565 JdeJesus@swidlaw.com

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of 1934, as amended, and Section 63.25 of the Commission's rules, 47 C.F.R. § 63.25, hereby application ("Application"), filed concurrently herewith, a copy of which is attached hereto. international message telecommunications services that are the subject of the Parties' Section 214 request, for the urgent reasons set forth herein, special temporary authority to provide the the "Parties"), by their undersigned counsel, pursuant to Section 214 of the Communications Act L.P.) (collectively, "BLACKSTONE") (SIGECOM, UtiliCom, and BLACKSTONE collectively, Blackstone UC Offshore Capital Partners L.P., and Blackstone Family UC Investment Partnership UC Management Associates L.L.C. (as General Partner for Blackstone UC Capital Partners L.P., SIGECOM, LLC ("SIGECOM"), UtiliCom Networks, Inc ("UtiliCom"), and Blackstone

terms are respectively defined by Part 63 of the Commission's rules) whose service streamlined processing pursuant to 47 C.F.R. § 63.12. BLACKSTONE certified that it is not a equity financing transactions whereby UtiliCom will transfer majority beneficial ownership of foreign carrier and has no affiliation with any foreign carrier or dominant U.S. carrier (as those SIGECOM, a nondominant common carrier holding international 214 authorization to Federal benefits pursuant to Section 5301 of the Anti-Drug Abuse Act of 1998. BLACKSTONE may resell. BLACKSTONE also certified that no party is subject to a denial of BLACKSTONE, an investment fund. The Parties submit that the Application is eligible for As set forth in the Application, the Parties request Commission approval of a series of This request for

Magalie Salas Roman, Esq. December 23, 1999 Page 2

special temporary authority incorporates by reference the information contained in the Parties' Application.

with streamlined processing, it will not be possible for the Commission to approve the application closing of the transaction will occur at the end of 1999 or the beginning of the new year. the Parties to consummate the transaction as soon as possible. The Parties anticipate that the first request special temporary authority to consummate the proposed transaction. prior to the closing date. In the Application, the Parties requested expedited treatment of the Application to permit Therefore, for that reason and the reasons set forth below, the Parties

special temporary authority be granted as soon as possible so that the Parties can close as soon significantly improve SIGECOM's ability to provide such services efficiently and effectively and as possible. request for special temporary authority is in the public interest, and respectfully request that such meet the expanding needs of its customers. The Parties, therefore, submit that grant of the instant requested herein, on the other hand, will allow SIGECOM access to critical financing that can effective service and, thereby, result in serious harm to the public interest. Grant of the relief authority to consummate the transaction could impede the ability of the Parties to provide costuninterrupted, high-quality communications services. Failure to obtain special temporary interruptions in service and to enable SIGECOM to satisfy the public need for reliable, The special temporary authority requested herein is necessary to avoid significant

pursuant to this request is subject to cancellation or modification upon notice, but without a Commission on the Parties' underlying Section 214 Application and that any authority granted The Parties acknowledge that grant of this request will not prejudice action by the

Magalie Salas Roman, Esq. December 23, 1999
Page 3

direct any inquiries regarding this filing to the undersigned. As required by the Commission's rules, a filing fee in the amount of \$780.00. Please

Respectfully submitted,

Joel deJesus

Counsel to UtiliCom Networks, Inc. and SIGECOM, LLC

And on Behalf of Blackstone UC Management
Associates L.L.C. (as General Partner for
Blackstone UC Capital Partners L.P.,
Blackstone UC Offshore Capital Partners
L.P., and Blackstone Family UC
Investment Partnership L.P.)

Attachment

cc: Breck Blalock (FCC) (via messenger)
Brett P. Ferenchak

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December 23, 1999

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#### VIA MESSENGER

Federal Communications Commission International Bureau Telecommunications Division P.O. Box 358115

Pittsburgh, PA 15251-5115

Attn: Rebecca Arbogast, Division Chief

Re: Application for Authority Pursuant to Section 214 of the Communications Act of 1934, as Amended, To Transfer Control of an Authorized International Carrier

Dear Sir or Madam:

referenced application. collectively, "Applicants"), enclosed for filing are an original and six (6) copies of the above-Partnership L.P.) (collectively, "BLACKSTONE") (SIGECOM, UtiliCom, and BLACKSTONE Partners L.P., Blackstone UC Offshore Capital Partners L.P., and Blackstone Family UC Investment Blackstone UC Management Associates L.L.C. (as General Partner for Blackstone UC Capital On behalf of SIGECOM, LLC ("SIGECOM"), UtiliCom Networks, Inc ("UtiliCom"), and

a facsimile copy, and the original signature will follow shortly. As required by the Commission's Blalock under separate sealed cover. Please note that the signed certification of BLACKSTONE is Rules, a check in the amount of \$780.00 is enclosed to cover the filing fee. Please note that certain confidential information has been transmitted directly to Breck

Federal Communications Commission
December 23, 1999
Page 2

application, please do not hesitate to contact Joel deJesus at (202) 424-7565. addressed, postage paid envelope provided. Should you have any questions concerning this Please date-stamp the enclosed extra copy of this application and return it in the self-

Respectfully submitted,

Joel de Jesus

Counsel to UtiliCom Networks, Inc. and SIGECOM, LLC

And on Behalf of Blackstone UC Management Associates L.L.C. (as General Partner for Blackstone UC Capital Partners L.P., Blackstone UCOffshore Capital Partners L.P., and Blackstone Family UC Investment Partnership L.P.)

**Enclosures** 

cc: Breck Blalock (FCC)
Brett P. Ferenchak

# Before the FEDERAL COMMUNICATIONS COMMISSION Washington, D.C. 20554

as amended, to transfer control of ) an authorized international carrier )	Section 214 Communications Act of 1934,	Joint Application for authority pursuant to )	Partnership L.P.)	Blackstone Family UC Investment )	Partners L.P., and	Blackstone UC Offshore Capital	Blackstone UC Capital Partners L.P.,	(as General Partner for	ASSOCIATES L.L.C. ) File	BLACKSTONE UC MANAGEMENT )	and )	UTILICOM NETWORKS, INC.,	SIGECOM, LLC,	In the Matter of	
									File No. ITC-T/C-1999-						

#### JOINT APPLICATION

Management Associates L.L.C. (as General Partner for Blackstone UC Capital Partners L.P., international 214 authorization, to BLACKSTONE will transfer majority beneficial ownership of SIGECOM, a nondominant common carrier holding Rules, 47 C.F.R. § 63.18, of a series of equity financing transactions whereby UtiliCom ultimately Communications Act of 1934, as amended, 47 U.S.C. § 214, and Section 63.18 of the Commission's "Applicants") by their undersigned counsel, hereby request approval, pursuant to Section 214 of the L.P.) (collectively, "BLACKSTONE") (SIGECOM, UtiliCom, and BLACKSTONE collectively, Blackstone UC Offshore Capital Partners L.P., and Blackstone Family UC Investment Partnership SIGECOM, LLC ("SIGECOM"), UtiliCom Networks, Inc ("UtiliCom"), and Blackstone UC

of the Commission's Rules, 47 C.F.R. § 63.12, for the reasons stated below them to consummate the proposed transactions as soon as possible. In support of this request, the Applicants note that this Application is eligible for streamlined processing pursuant to Section 63.12 The Applicants respectfully request expedited treatment of this Application in order to permit

In support of this Application, Applicants submit the following information:

#### I. THE PARTIES

### A. UtiliCom Networks, Inc.

Franklin, Massachusetts. UtiliCom holds 51 percent of SIGECOM. UtiliCom is a privately held Delaware corporation whose principal offices are located in

#### B. SIGECOM, LLC

to provide global facilities-based and global resale telecommunications service under Section 214 percent by SIGECO Advanced Communications, Inc. ("SIGECO"), an Indiana corporation. No. TEL -00162 of the Communications Act of 1934. FCC File No. ITC-214-19991026-00677, Public Notice, Rep November 19, 1999, SIGECOM received from the Federal Communications Commission authority SIGECOM is an Indiana limited liability company owned 51 percent by UtiliCom and 49 (rel. Nov. 30, 1999, effective Nov. 19, 1999). On

#### C. BLACKSTONE

Capital Partners L.P. BLACKSTONE consists of three special purpose investment vehicles – ("Blackstone Capital"), Blackstone UC Offshore Capital Partners L.P Blackstone UC

a request for special temporary authority pursuant to 47 C.F.R. § 63.25 to consummate the proposed transactions as soon as possible. Concurrently with this application, Applicants are submitting with the International Bureau

Blackstone Capital, Blackstone Offshore<sup>2/</sup> and Blackstone Family. Blackstone Offshore is a Cayman Islands exempted limited partnership. Blackstone Management Management"). Family") - that share a general partner, Blackstone UC Management Associates L.L.C. ("Blackstone ("Blackstone Offshore"), and Blackstone Family UC Investment Partnership L.P. ("Blackstone a Delaware limited liability company. Blackstone Capital and Blackstone Family are Delaware limited partnerships. As general partner, Blackstone Management manages

### II. THE TRANSACTION

subsidiary of BLACKSTONE. economic and marketing efficiencies by establishing SIGECOM as an indirect majority owned tranches in an aggregate amount of up to \$100 million financings between BLACKSTONE and UtiliCom. The equity financings will consist of multiple UtiliCom and its operating subsidiaries have determined that they will realize significant The proposed transaction is structured as a series of equity

(a)(5).units which will interpose a holding company ("Holding LLC") to hold a 100 percent interest in UtiliCom. restructuring and name change constitute proforma assignments under 47 C.F.R. §§ 63.24(a)(4) and The shareholders of UtiliCom will exchange their shares in UtiliCom for a proportionate number of Ħ. To prepare for the first equity financing UtiliCom will complete a corporate restructuring Holding LLC. UtiliCom will also change its name to Sigecom Holdings, Inc. This

sometime at the end of 1999 or the beginning of the new year, Blackstone will make its initial Immediately after the corporate restructuring, which is currently scheduled to take place

Services (Cayman) LDC Blackstone Offshore has two general partners, Blackstone Management and Blackstone UC

contribute all or part of the approximately \$30 million investment to Sigecom Holdings, Inc f/k/a Holding LLC. of these investment vehicles, Blackstone Management will hold the combined voting control of percent; Blackstone Offshore - 15 percent; and Blackstone Family - 6 percent. As general partner investment in Holding LLC is anticipated to be approximately as follows: Blackstone Capital - 79 will give BLACKSTONE approximately 70 percent voting control over Holding LLC and the right investment of approximately \$30 million in Holding LLC in exchange for approximately 7.5 million UtiliCom to nominate a majority of Holding LLC's Board of Managers. The allocation of the BLACKSTONE approximately 45 percent ownership in Holding LLC on a fully diluted basis, this initial draw down Class B Units in Holding LLC. Although this initial draw down will provide BLACKSTONE Shortly after BLACKSTONE's investment into Holding LLC, Holding LLC will

convertible debt securities in Holding LLC, and the remainder will be contributed to Sigecom SIGECO's direct interest in SIGECOM will be transferred to Holding LLC in exchange S contribution of SIGECO's interests in SIGECOM constitute proforma assignments under 47 C.F.R. Inc. f/k/a UtiliCom will remain the direct majority owner of SIGECOM, and the roll up and the higher tiers of the corporate structure, the roll-up will not change the fact that Sigecom Holdings. minority ownership interest in SIGECOM for an indirect minority ownership interest and debt in Holdings, Inc. Holdings, Inc. f/k/a UtiliCom in exchange for approximately 19 percent ownership of Sigecom there will be a roll-up of a portion of SIGECO's interest in SIGECOM, under which most of 63.24(a)(2). Upon completion of this pro forma transaction the direct ownership of SIGECOM At approximately the same time as BLACKSTONE's initial investment in Holding LLC, f/k/a UtiliCom. Because the roll-up and contribution merely transfers a direct

to Holding LLC.3/ will be allocated approximately 74 percent to Sigecom Holdings, Inc. f/k/a UtiliCom and 26 percent

on the basis of outstanding units. indirect ownership in Sigecom Holdings, Inc. f/k/a UtiliCom on a fully diluted basis, and 79 percent received approximately 12.5 million Class B Units in Holding LLC, or approximately 59 percent When Holding LLC has drawn fully down the first \$50 million, BLACKSTONE will have

outstanding units Sigecom Holdings, Inc. f/k/a UtiliCom on a fully diluted basis, and 88 percent on the basis of effectuated, BLACKSTONE will have a total of approximately 72 percent indirect ownership providing LLC, will receive one or more draw downs of up to an additional \$50 million in exchange for Sometime after the closing date, Sigecom Holdings, Inc. f/k/a UtiliCom, through Holding BLACKSTONE additional units in Holding LLC. Once this transaction is fully

customers in terms of the international services that they receive existing customers. Commission, with no change in the rates or terms and conditions of service currently enjoyed by its quality telecommunications services to its customers pursuant to its authorization granted by the to its customers. Immediately following the transaction, SIGECOM will continue to provide high to BLACKSTONE, it will not involve a change in the manner in which SIGECOM provides service Although the proposed transaction will transfer indirect ownership and control of SIGECOM The transfer of control, therefore, will be virtually transparent to SIGECOM's

<sup>12</sup> Sigecom Holdings, Inc. f/k/a UtiliCom would own 100 percent of SIGECOM, LLC its direct interests in SIGECOM, LLC to Sigecom Holdings, Inc. f/k/a UtiliCom, in which case, The Parties are exploring an alternative structure in which Holding, LLC would contribute

### H. **INFORMATION REQUIRED BY SECTION 63.18**

(a) Name, address, and telephone number of Applicants:

Transferee: Blackstone UC Management Associates L.L.C.

General Partner Blackstone Family UC Investment Partnership L.P.) Blackstone UC for Blackstone UC Capital Partners Offshore Capital Partners L.P., and

345 Park Avenue

New York, NY 10154

(212) 583-5000 (Telephone)

(212) 583-5712 (Facsimile)

Transferor: UtiliCom Networks, Inc.

124 Washington Street, Suite 201

Foxboro, MA 02035

(812) 469-0345 (Telephone)

(812) 469-0317 (Facsimile)

9 Transferee: Blackstone Management is a Delaware limited liability company.

partnerships. Blackstone Offshore is a Cayman Islands exempted Blackstone Capital and Blackstone Family are Delaware limited

limited partnership.

Transferor: UtiliCom is a corporation organized under the laws of the State of

Delaware.

<u>O</u> Correspondence concerning this Application should be sent to:

3000 K Street, N.W., Suite 300 Swidler Berlin Shereff Friedman, LLP 202/424-7643 (Facsimile) 202/424-7500 (Telephone) Joel deJesus, Esq. Washington, D.C. 20007

with a copy to:

Foxboro, MA 02035 124 Washington Street, Suite 201 UtiliCom Networks, Inc. Mike Angi, Chief Operating Officer

Transferee: Blackstone Management, Blackstone Capital, Blackstone Offshore, and Blackstone Family do not hold a Section 214 authorization.

(d)

Transferor: resale telecommunications services. UtiliCom holds a majority interest in SIGECOM, a company which holds Section 214 authorization to provide global facilities-based and 1999, effective Nov. 19, 1999). 19991026-00677, Public Notice, Rep. No. TEL -00162 (rel. Nov. 30, See FCC File No. ITC-214-

- (e)(3)By this application, Applicants seek authority to transfer of control of SIGECOM, a nondominant common carrier holding international Section 214 authorization, to BLACKSTONE not holding any international Section 214 authorizations.
- (h) percent (10%) or greater, direct or indirect, ownership in SIGECOM, LLC4: After completion of the transactions, the following persons or entities hold a ten

"Holding LLC" To be formed	UtiliCom Networks, Inc. 124 Washington Street, Suite 201 Foxboro, MA 02035	Name/Address
26% U.S.	74% U.S.	% Held
U.S.	U.S.	Citizenship
Holding Company	Holding Company	% Held Citizenship Principal Business

indirect, ownership in UtiliCom Networks, Inc. (to be known as Sigecom Holdings, Inc.): The following persons or entities will hold a ten percent (10%) or greater, direct or

Communications, Inc. 20 N.W. Fourth Street, P.O. Box 569 Evansville, IN 47741	SIGECO Advanced	"Holding LLC" To be formed	Name/Address
9	19% U.S.	81% U.S.	% Held
	U.S.	U.S.	Citizenship
	Holding Company	Holding Company	% Held Citizenship Principal Business

<sup>41</sup> may own 100 percent of SIGECOM, LLC In the alternative, per footnote 3, UtiliCom (which will be known as Sigecom Holdings, Inc.)

indirect, ownership in "Holding LLC": The following persons or entities will hold a ten percent (10%) or greater, direct or

#### Name/Address

<u>Meld Citizenship Principal Business</u>

Blackstone UC Management Associates L.L.C.

88% U.S.

Investment Fund

(as General Partner for Blackstone UC Capital Partners L.P., Blackstone UC Offshore Capital Partners L.P., and

Blackstone Family UC Investment Partnership L.P.)<sup>5</sup>/

345 Park Avenue

New York, NY 10154

L.L.C. has been submitted separately under confidential cover. greater, direct or indirect, ownership in Blackstone UC Management Associates Information regarding the persons or entities that will hold a ten percent (10%) or

indirect, ownership in SIGECO Advanced Communications, Inc.: The following persons or entities will hold a ten percent (10%) or greater, direct or

Name/Address

% Held Citizenship Principal Business

SIGCORP, Inc.

100% U.S.

Holding Company

20 N.W. Fourth Street, P.O. Box 569

Evansville, IN 47741

Family have no interlocking directorates with a foreign carrier. 6/ Blackstone Management, Blackstone Capital, Blackstone Offshore, and Blackstone

Management and Blackstone UC Services (Cayman) LDC Blackstone Family - 6 percent. Blackstone Management: Blackstone Capital - 79 percent; Blackstone Offshore - 15 percent; and The following is the beneficial ownership percentages of the 69 percent controlled by Blackstone Offshore has two general partners, Blackstone

territories and possessions of the United States, including Puerto Rico, Lambda is a domestic carrier carrier in Puerto Rico. However, because 47 U.S.C. § 153(51) defines "United States" to include Centennial de Puerto Rico, which in turn wholly owns Lambda CLEC, a competitive local exchange the Board of Directors of Centennial Cellular Corporation. A senior managing director and a managing director in an affiliate of BLACKSTONE sit on Centennial Cellular Corp owns

- $\Xi$ 63.09(d) of the Commission's Rules. 63.09(e) of the Commission's Rules, with a foreign carrier, as defined in Section BLACKSTONE certifies that it is not affiliated within the meaning of Section
- 9 telecommunications services to any destination country where: BLACKSTONE certifies that it does not seek to provide international
- 33 BLACKSTONE is a foreign carrier in that country; or
- BLACKSTONE controls a foreign carrier in that country; or
- 3 controls BLACKSTONE, controls a foreign carrier in that country. Any entity that owns more than 25 percent of BLACKSTONE, or that
- 4 marketing or international basic telecommunications services in the United the beneficiaries of, a contractual relation affecting the provision or the aggregate more than 25 percent of BLACKSTONE and are parties to, or Two or more foreign carriers (or parties that control foreign carriers) own, in
- 乏 Not applicable.
- $\odot$ Not applicable.
- (m) Not applicable.
- (n) respect to any U.S. international route where the foreign carrier possesses sufficient any foreign carrier, as defined in Section 63.09(d) of the Commission's Rules, with defined in Section 63.14(b) of the Commission's Rules, directly or indirectly from U.S. market, and will not enter into such agreements in the future. market power on the foreign end of the route to affect competition adversely in the BLACKSTONE certifies that it has not agreed to accept special concessions, as
- 9 Federal benefits pursuant to Section 5301 of the Anti-Drug Abuse Act of 1988. BLACKSTONE certifies that no party to this application is subject to a denial of
- B provide switched basic services over private lines to a country for which the services BLACKSTONE seeks authority to resell, and does not seek authority to affiliation with a dominant U.S. carrier whose international switched or private line processing because BLACKSTONE has no affiliations with foreign carriers, has no Section 63.12 of the Commission's Rules. This application qualifies for streamlined BLACKSTONE requests streamlined processing of this application pursuant to Commission has not previously authorized the provision of such services.

#### CONCLUSION

transfer of control of SIGECOM to BLACKSTONE convenience, and necessity would be furthered by grant of this application for consent to the indirect For the reasons stated herein, Applicants respectfully submit that the public interest,

Respectfully submitted,

#### SIGECOM, LLC UTILICOM NETWORKS. INC. BLACKSTONE UC MANAGEMENT

ASSOCIATES L.L.C. (as General Partner for Blackstone UC Capital Partners L.P., Blackstone UC Offshore Capital Partners L.P., and Blackstone Family UC Investment Partnership L.P.)

By:

Joel deJesus

SWIDLER BERLIN SHEREFF FRIEDMAN, LLP 3000 K Street, N.W., Suite 300

Washington, D.C. 20007

202/424-7500

Counsel for UtiliCom Networks, Inc. and SIGECOM, LLC

And on Behalf of

Blackstone UC Management Associates L.L.C. (as General Partner for Blackstone UC Capital Partners L.P., Blackstone UC Offshore Capital Partners L.P., and Blackstone Family UC Investment Partnership L.P.)

Dated: December 22, 1999

## CERTIFICATION OF TRANSFEREE

Blackstone UC Capital Partners L.P., Blackstone UC Offshore Capital Partners L.P., and Blackstone Family UC Investment Partnership L.P.), I hereby certify that the statements in the Carrier are true, complete, and correct to the best of my knowledge and are made in good faith. foregoing Joint Application for Authority to Transfer Control of an Authorized International On behalf of Blackstone UC Management Associates L.L.C. (as General Partner for

Name: Mark T. Gallogly

Date: /3/23