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DA 06-2565

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CONSENT TO TRANSFER CONTROL OF LICENSES AND AUTHORIZATIONS AND TELENOR ASA, TRANSFEROR, AND INCEPTUM 1 AS, TRANSFEREE, SEEK FCC REQUEST A DECLARATORY RULING ON FOREIGN OWNERSHIP

IB Docket No. 06-225

PLEADING CYCLE ESTABLISHED

Petitions Due: January 22, 2007
Oppositions Due: February 1, 2007
Replies Due: February 6, 2007

I. INTRODUCTION

the Applicants seek Commission approval to transfer control of Commission licenses and authorizations held by subsidiaries of TSS to Inceptum. TSS is the indirect parent of Telenor applications for international Section 214 authority. The Applicants also request a declaratory declaratory ruling under Section 310(b)(4) of the Communications Act.² In these applications, ruling that the public interest would not be served by denying approval of Inceptum's indirect international Section 214 authorizations. and a business radio license; GMPCS Personal Communications, Inc. and Marlink, Inc. hold Section 214 authorizations, fixed and mobile earth station licenses, experimental authorizations, Marlink, Inc. (collectively, the "TSS Subsidiaries"). Telenor Satellite Inc. holds international Satellite Inc., Telenor Satellite Services, Inc., GMPCS Personal Communications, Inc., and 310(d) of the Communications Act of 1934, as amended (the "Act"), and a petition for the Transferee, the "Applicants") have filed a series of applications pursuant to Sections 214 and "Transferee"), and Telenor Satellite Services AS ("TSS" and, together with the Transferor and foreign ownership in the TSS Subsidiaries. Telenor ASA ("Telenor" or the "Transferor"), Inceptum 1 AS ("Inceptum" or the Telenor Satellite Services, Inc., has pending

¹ 47 U.S.C. §§ 214 & 310(d).

² Id. § 310(b)(4).

incorporated in Norway and is owned by three French investment entities advised by Apax mobile and hybrid offerings to enterprise and government users. Inceptum, the Transferee, is company. Through its subsidiaries, TSS offers a range of satellite services, including fixed, government of Norway is the single largest Telenor shareholder, with a 53.99% interest in the services worldwide as well as wireline and broadcast services in the Nordic region. The The Transferor, Telenor, is a Norwegian company that provides mobile communications

United States (limited partnership with shares), hold the remaining 20% and 8% of the voting and equity interests in Inceptum respectively.³ Inceptum. Amboise Investissement SCA (Amboise) and Altamir & Cie SCA (Altamir), each of investment fund) organized under French law, holds a 72% voting and equity interest in which is a Société en Commandite par Action, entities equivalent to limited partnerships in the Apax France VI FCPR ("Apax France"), a fonds commun de placement à risques (an

Inceptum, and TSS, Inceptum has agreed to acquire all of the outstanding shares of capital stock of TSS, which will make the TSS Subsidiaries indirect, wholly-owned subsidiaries of Inceptum. TSS and its other subsidiaries will form a separate ownership chain under Inceptum. ("TSSH"), the immediate parent of the TSS Subsidiaries, will be transferred to the U.S. holding company. TSSH will then be merged into the U.S. holding company, with TSSH surviving.⁴ following closing, the U.S. subsidiaries of TSS will be transferred to the U.S. holding company. holding companies and a U.S. holding company that have not yet been formed. Immediately The final ownership structure of TSS and the TSS Subsidiaries will include two Luxembourg Specifically, once Inceptum acquires TSS, the shares of Telenor Satellite Services Holdings, Inc Applicants state that pursuant to a Share Purchase Agreement between Telenor

transaction will enhance competition in the satellite services marketplace. develop and introduce new products and services. As a result, Applicants state that the access to capital and management expertise, allowing them to expand their operations and and necessity because Inceptum's acquisition of TSS will provide the TSS Subsidiaries with Applicants state that grant of the Applications will serve the public interest, convenience

of control applications on compliance with their existing Network Security Agreement and Implementation Plan.⁵ Applicants request that the Commission condition grant of the authorizations and transfer

w Apax France, Amboise, and Altamir are collectively referred to herein as the "Investment Funds."

⁴ Inceptum is considering alternatives to a merger of TSSH into the U.S. holding company, which may result in TSSH remaining as a wholly-owned subsidiary of the U.S. holding company or being dissolved.

Telenor Satellite Mobile Satellite Services, Inc. and Telenor Satellite Inc., Assignee, Applications for Assignment of Section 214 Authorizations, Private Land Mobile Radio Licenses, Experimental Licenses, and Earth Station Licenses and Petition for Declaratory Ruling Pursuant to Section310(b)(4) of the Communications Act, Order and Authorization, 16 FCC Rcd 22897 (2001). See Lockheed Martin Global Telecommunications, Comsat Corp., and Comsat General Corp., Assignor, and

II. SECTION 310(d) APPLICATIONS

Part 25 - Satellite Earth Station Authorization Applications

authorizations held by Telenor Satellite Inc. to Inceptum have been assigned the file numbers The following applications for consent to the transfer of control of satellite earth station

SES-T/C-20061129-02062 Telenor Satellite Inc. Fixed earth stations E890649, et al. SES-T/C-20061129-02063 Telenor Satellite Inc Mobile earth stations E000280, et al.	2	Type of Station Authorization Fixed earth stations	Lead Call Sign
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Part 90 - Wireless Radio Services Application

services license held by Telenor Satellite Inc. to Inceptum has been assigned the file number listed below. The following application for consent to the transfer of control of a wireless radio

0002817301	File No.
Telenor Satellite Inc.	Licensee
KB42877	Lead Call Sign

Part 5 - Experimental Application

authorizations held by Telenor Satellite Inc. to Inceptum has been assigned the file number listed The following application for consent to the transfer of control of experimental

File No.	Licensee	Lead Call Sign
0030-EX-TU-2006	Telenor Satellite Inc.	WC2XNE, et al.

III. SECTION 214 APPLICATIONS

Part 63 – International Section 214 Authorizations

numbers listed below. international Section 214 application and authorizations to Inceptum have been assigned the file The following applications for consent to the transfer of control of the TSS Subsidiaries'

File No.	Authorization Holder	Authorization Number
ITC-T/C-20061129-00529	Telenor Satellite Inc.	ITC-214-20020926-00462, et al.
ITC-T/C-20061129-00531 ITC-T/C-20061129-00530	GMPCS Personal Communications, Inc. Marlink, Inc.	ITC-214-20001219-00728 ITC-214-20010529-00341
File No.	<u>Applicant</u>	Application Number
1TC-T/C-20061215-00575	Telenor Satellite Services, Inc.	ITC-214-20061213-00558 ITC-214-20061213-00559

IV. PETITION FOR DECLARATORY RULING UNDER SECTION 310(b)(4)

assigned File No. ISP-PDR-20061129-00017. transfer of control, Inceptum, the Transferee, will be indirectly 100% owned by Apax France, Subsidiaries to have indirect foreign ownership of up to and including 100%, which is in excess The petition for declaratory ruling under Section 310(b)(4) of the Communications Act has been and that all known investors in these funds are from the U.S. or from WTO Member countries. individuals are organized under the laws of or are citizens of France, a WTO Member country, Amboise, and Altamir. Applicants state that these Investment Funds and their controlling of the 25% benchmark under Section 310(b)(4) of the Act. Upon consummation of the proposed Communications Act for a declaratory ruling that it is in the public interest for the TSS The Applicants have filed a petition pursuant to Section 310(b)(4) of the

V. EX PARTE STATUS OF THIS PROCEEDING

procedures that are applicable to non-restricted proceedings under section 1.1206 of the requires. We announce that this proceeding will be governed by permit-but-disclose ex parte Commission's rules modified or more stringent ex parte procedures in particular proceedings if the public interest so Pursuant to section 1.1200(a) of the Commission's rules, 6 the Commission may adopt

parties that memoranda summarizing the presentation must contain the presentation's substance and not merely list the subjects discussed. More than a one- or two-sentence description of the emphasizing the public's responsibility in permit-but-disclose proceedings and remind such We direct parties making oral ex parte presentations to the Commission's statement re-

^{6 47} C.F.R. § 1.1200(a)

⁷ Id. § 1.1206

FCC Rcd 19945 (2000). See Commission Emphasizes the Public's Responsibilities in Permit-But-Disclose Proceedings, Public Notice, 15

views and arguments presented generally is required.⁹ Other rules pertaining to oral and written presentations are set forth in section 1.1206(b) as well.¹⁰ We urge parties to use the Electronic Comment Filing System ("ECFS") to file *ex parte* submissions.¹¹

VI. GENERAL INFORMATION

not occur earlier than thirty-one days following the date of this Public Notice. 12 conformance with the Commission's rules and policies. Final action on these Applications will if, upon further examination, it determines that the application is defective and not in review, to be acceptable for filing. The Commission reserves the right to return any application The transfer of control applications referenced herein have been found, upon initial

specific file numbers of the individual applications or other matters to which the filings pertain. Public Notice should refer to DA No. 06-2565 and IB Docket No. 06-225, as well as to the may be filed no later than February 6, 2007. All filings concerning matters referenced in this responses to these comments and petitions may be filed no later than February 1, 2007. Replies reconsideration of decisions, and filing appeals of a final decision to the courts. Oppositions or to any confidential information that may be filed under a protective order, seeking parties to the proceeding. They may participate fully in the proceeding, including seeking access Ruling no later than January 22, 2007. Persons and entities that file petitions to deny become Interested parties may file petitions to deny the Applications and Petition for Declaratory

submissions in this matter may be filed electronically (i.e., though ECFS) or by hand delivery to the Commission's Massachusetts Avenue location. Under the Commission's procedures for the submission of filings and other documents, 13

- mail. To get filing instructions, filers should send an e-mail to ecfs@fcc.gov, and include filers should include their full name, U.S. Postal Service mailing address, and the accessing the ECFS: http://www.fcc.gov/cgb/ecfs/. In completing the transmittal screen, directions will be sent in response the following words in the body of the message, "get form." A sample form and applicable docket number. Parties also may submit an electronic comment by Internet e-**Electronic Filers:** 14 Comments may be filed electronically using the Internet by
- each filing. Paper Filers: Parties who choose to file by paper must file an original and four copies of

⁹ See 47 C.F.R. § 1.1206(b)(2).

¹⁰ Id. § 1.1206(b).

¹¹ See discussion infra.

¹² See 47 U.S.C. § 309(b).

¹³ See Implementation of Interim Electronic Filing Procedures for Certain Commission Filings, Order, 16 FCC Rcd 21483 (2001); see also FCC Announces a New Filing Location for Paper Documents and a New Fax Number for General Correspondence, Public Notice, 16 FCC Rcd 22,165 (2001); Reminder: Filing Locations for Paper Documents and Instructions for Mailing Electronic Media, Public Notice, 18 FCC Rcd 16705 (2003).

FCC Rcd 11322 (1998). ¹⁴ See Electronic Filing of Documents in Rulemaking Proceedings, GC Docket No. 97-113, Report and Order, 13

Commission's Secretary, Office of the Secretary, Federal Communications Commission. delays in receiving U.S. Postal Service mail). All filings must be addressed to the by first-class or overnight U.S. Postal Service mail (although we continue to experience Filings can be sent by hand or messenger delivery, by commercial overnight courier, or

must be disposed of before entering the building. hand deliveries must be held together with rubber bands or fasteners. Any envelopes filings for the Commission's Secretary at 236 Massachusetts Avenue, N.E., Suite 110, The Commission's contractor will receive hand-delivered or messenger-delivered paper Washington, D.C. 20002. The filing hours at this location are 8:00 a.m. to 7:00 p.m. All

Mail) must be sent to 9300 East Hampton Drive, Capitol Heights, MD 20743. Commercial overnight mail (other than U.S. Postal Service Express Mail and Priority

Street, S.W., Washington, D.C. 20554. U.S. Postal Service first-class, Express, and Priority mail should be addressed to 445 12th

first-class or overnight U.S. Postal Service mail (according to the procedures set forth above for delivered as paper copy, by hand or messenger delivery, by commercial overnight courier, or by fcc@bcpi.web.com or (202) 488-5563 (facsimile). paper filings), to the Commission's duplicating contractor, Best Copy and Printing, Inc., at One copy of each pleading must be delivered electronically, by e-mail or facsimile, or if

Additionally, filers may deliver courtesy copies by e-mail or facsimile to the following

- 2824 (facsimile); (1) David Krech, Policy Division, International Bureau, at <u>David.Krech@fcc.gov</u> or (202) 418.
- 2824 (facsimile); (2) Cara Grayer, Policy Division, International Bureau, at Cara.Grayer@fcc.gov or (202) 418-
- 418-0748 (facsimile); (3) JoAnn Lucanik, Satellite Division, International Bureau, at <u>Joann.Lucanik@fcc.gov</u> or (202)
- Erin.Mcgrath@fcc.gov or (202) 418-7447 (facsimile); (4) Erin McGrath, Mobility Division, Wireless Telecommunications Bureau, at
- 418-1918 (facsimile); and (5) Douglas Young, Office of Engineering and Technology at Douglas. Young@fcc.gov or (202)
- (6) Neil Dellar, Office of General Counsel, at Neil. Dellar@fcc.gov or (202) 418-1234

available for public inspection and copying during normal reference room hours at the following via e-mail at fcc@bcpiweb.com. The Applications and any associated documents are also obtained from Best Copy and Printing, Inc., in person at 445 12th Street, S.W., Room CY-B402, http://www.fcc.gov. Additional information regarding the transaction will be available on the A257, Washington, D.C. 20554. The Applications also are available electronically through the Commission office: FCC Reference Information Center, 445 12th Street, S.W., Room CY-Commission's ECFS, which may be accessed on the Commission's Internet website at Washington, D.C. 20554, via telephone at (202) 488-5300, via facsimile at (202) 488-5563, or Copies of the Applications and any subsequently-filed documents in this matter may be