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diskette, large print, audio recording, and Braille) send an e-mail to <u>fcc504@fcc.gov</u> or call the Consumer & Governmental Affairs Bureau at 202-418-0530 (voice), 202-418-0432 (tty). People with Disabilities: To request this Public Notice in accessible formats (computer

418-2960. For further information, contact Cara Grayer, Policy Division, International Bureau at 202-

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## Before the FEDERAL COMMUNICATIONS COMMISSION Washington, DC 20554

| Consolidated Application for Consent to Transfer of Control and Petition for Declaratory Ruling | Inceptum 1 AS, Transferee | and           | Telenor ASA, Transferor, | In the Matter of |
|---|---------------------------|---------------|--------------------------|------------------|
|   | FCC FIE NOS.              | IB Docket No. |                          |                  |

## CONSOLIDATED APPLICATION FOR CONSENT TO TRANSFER OF CONTROL AND PETITION FOR DECLARATORY RULING

Marlink are collectively referred to herein as the "TSS Subsidiaries." ("Marlink") hold international Section 214 authorizations. business radio license; GMPCS Personal Communications, Inc. ("GMPCS") and Marlink, Inc. authorizations, fixed and mobile earth station licenses, experimental authorizations, and a Specifically, Telenor Satellite Inc. ("Telenor Satellite") holds international Section 214 Commission licenses and authorizations held by three indirect wholly-owned TSS subsidiaries. shares of capital stock of TSS. The transaction thus will result in a change in control of subsidiaries. On October 25, 2006, Telenor and Inceptum entered into a Share Purchase or "Parties"), hereby request Commission consent to the transfer of control to Inceptum of Agreement ("SPA") pursuant to which Inceptum has agreed to acquire all of the outstanding Telenor Satellite Services AS ("TSS") and its indirect wholly owned FCC-authorized Telenor ASA ("Telenor") and Inceptum 1 AS ("Inceptum) (together "Applicants" Telenor Satellite, GMPCS and

indirect foreign investment of up to one hundred percent (100%) in the TSS Subsidiaries is in the The Parties also petition the Commission for a declaratory ruling that continued

"Act"), 47 U.S.C. § 310(b)(4) public interest under Section 310(b)(4) of the Communications Act of 1934, as amended (the

transaction and allow Inceptum to implement its plans to enhance TSS operations and implementation plan between TSS and agencies of the United States Government. The Parties request that the Commission process this application promptly to permit them to close the investors. telecommunications market. Inceptum is owned and controlled by WTO-member country mobile satellite services. The transaction will not adversely affect competition in any enhance the ability of TSS and its subsidiaries to continue to compete in the market for fixed and and declaratory ruling will serve the public interest. The acquisition of TSS by Inceptum will Inceptum has committed to comply fully with the existing national security agreement As explained further below, grant of the requested consent to transfer of control

the transfer of control to Inceptum of the following authorizations held by the TSS Subsidiaries: This narrative is being filed concurrently with applications requesting approval of

- $\Xi$ Eighteen (18) fixed land earth station licenses held by Telenor Satellite;
- 2 Five (5) blanket mobile earth station licenses held by Telenor Satellite;
- (3)One (1) private land mobile license held by Telenor Satellite;
- (4) Three (3) experimental licenses held by Telenor Satellite;
- (5)Twenty-eight (28) international Section 214 authorizations held by Telenor Satellite;
- 6 One (1) international Section 214 authorization held by Marlink; and
- 9 One (1) international Section 214 authorization held by GMPCS

## DESCRIPTION OF THE PARTIES

### A. The Telenor Parties

Norway is the single largest Telenor shareholder, with a 53.99% interest in the company communications services worldwide as well as wireline and broadcast services in the Nordic Shares of Telenor are traded on the Oslo and NASDAQ exchanges. Telenor ASA, the transferor, is a Norwegian company that provides mobile The government of

natural resource exploration companies, enterprise businesses, and airlines fleets, emergency response teams, government and military units, news gathering organizations combining fixed and mobile satellite services. TSS services are used worldwide by maritime movable or portable communications requirements; and (iii) semi-fixed or hybrid solutions satellite services targeting the aeronautical, maritime and land-based mobile markets with (i) fixed satellite services targeting the stationary communications solutions market; (ii) mobile when Telenor acquired Comsat Mobile Communications. TSS and its subsidiaries offer: TSS is a Norwegian entity wholly owned by Telenor that was established in 2001,

applications to provide Broadband Global Area Network ("BGAN") services using Inmarsat experimental authorizations, and a business radio license. Telenor Satellite also has pending subsidiary of TSS. Telenor Satellite is a Delaware corporation and an indirect, wholly-owned Telenor Satellite holds FCC licenses for fixed and mobile earth stations,

<sup>(2001) (&</sup>quot;Telenor-Comsat Mobile Order"). to Section 310(b)(4) of the Communications Act, Order and Authorization, 16 FCC Rcd 22897 Experimental Licenses, and Earth Station Licenses and Petition for Declaratory Ruling Pursuant Applications for Assignment of Section 214 Authorizations, Private Land Mobile Radio Licenses, Corp., Assignor, and Telenor Satellite Mobile Services, Inc. and Telenor Satellite, See Lockheed Martin Global Telecommunications, Comsat Corp., and Comsat General

space segment and currently has special temporary authority to offer BGAN services while those applications are pending.

owned subsidiaries of TSS. Attachment 1 hereto provides a list of the TSS Subsidiaries' existing pursuant to Section 214 of the Act to provide international common carrier services. Like FCC licenses and authorizations. Telenor Satellite, GMPCS and Marlink are Delaware corporations that are indirect wholly-Telenor Satellite and two sister entities, GMPCS and Marlink, also hold authority

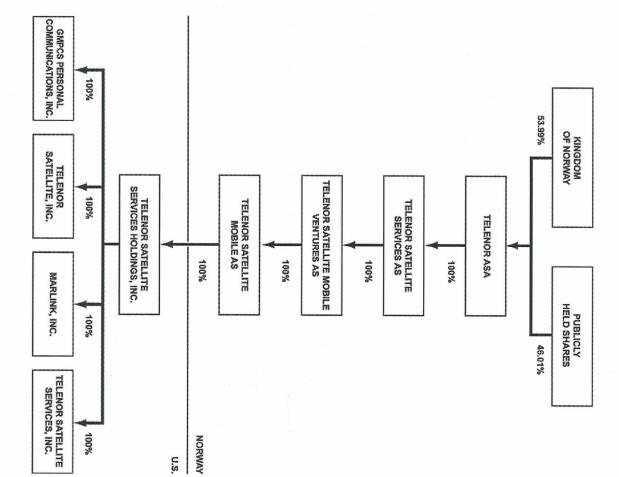
interest.",2 requirements airlines, U.S. military and other government agencies, and others with global communications Paula, California), and as a reseller to customers that include commercial shipping companies, including two U.S.-licensed teleports (one in Southbury, Connecticut and the other in Santa Satellite and the operation of CMC's business by... Telenor Satellite Services Inc., is in the public licenses and authorizations [related to Comsat Mobile Communications ("CMC")] to Telenor with Telenor Satellite's FCC licenses. TSSI does not itself hold any FCC licenses. In the Services Holdings, Inc. ("TSSH"), separately incorporated to operate the business associated Telenor-Comsat Mobile Order, the Commission found that "the proposed assignment of FCC TSSI provides fixed and mobile communications services via owned earth stations, Telenor Satellite Services, Inc. ("TSSI") is a fourth subsidiary of Telenor Satellite

subsidiaries The following chart depicts the current ownership structure of TSS and its

2

Telenor-Comsat Mobile Order at ¶ 2

## **Current Ownership of TSS and Subsidiaries**



### B. Inceptum

Investissement SCA ("Amboise") and Altamir & Cie SCA ("Altamir") hold respectively 20% ("Apax France"), holds 72% of the share capital and voting rights of Inceptum. Amboise Apax France VI FCPR, a fonds commun de placement à risques incorporated under French law Inceptum, the transferee, is incorporated in Norway and owned by three entities.

member country. general partners of all three funds. Maurice and Romain Tchénio are citizens of France, a WTO Romain Tchénio (the "Tchénios"), who indirectly hold controlling interests in the managing as the "Investment Funds." partnership with shares). Apax France, Amboise, and Altamir are collectively referred to herein and 8% of the share capital and voting rights of Inceptum. Commandite par Action, entities equivalent to limited partnerships in the United States (limited Ultimate control of the Investment Funds is held by Maurice and Amboise and Altamir are Société

greater owners of APSA are as follows: Maurice Tchénio (20.6% directly and indirectly), member country (11%) and Laurent Gamen (10%). All of these individuals are citizens of France, a WTO Romain Tchénio (33.87% directly and indirectly), Edgard Misrahi (15%), Patrick De Giovanni has the sole responsibility for management and administration of Apax France. The 10% or Apax Partners S.A. ("APSA"), a société anonyme incorporated under French law,

control or right to control the management or voting of the shares owned by Apax France. greater than 10% of the total commitments. None of the investors in Apax France has any principal places of business in WTO member countries, and all non-U.S. individuals are citizens pension funds, companies, and individuals. All non-U.S. entities are organized in and have their of WTO member countries. No single investor has made investment commitments equal to or The investors in Apax France are U.S. and non-U.S. institutional investors

Attachment 2 Additional details regarding the Tchénios' holdings in Apax France are provided in

ownership of 5% or more of Inceptum, when diluted by Amboise's respective interest in investor in Amboise owns a sufficiently large equity interest to give the investor indirect or voting of the shares owned by Amboise partner of Amboise is Société Européenne Iena SAS ("SEI"). The only owner with a greater pari passu with funds directly managed by APSA, taking minority non-controlling stakes Inceptum. None of the investors in Amboise has any control or right to control the management than 10% interest in SEI is Maurice Tchénio, a French citizen (96% interest). No individual United Kingdom citizen, and Alan Patricof (10% interest), a U.S. citizen. The second general of APCG II: Maurice Tchénio (79.9%), a French citizen, Ronald Cohen (10.04% interest), a management and administration of Amboise. Three individuals indirectly own more than 10% ("APCG II") is the managing general partner of Amboise and has principal responsibility for the Amboise is controlled by its two general partners. Apax Partners et Compagnie Gérance II SAS general partners of Amboise and Altamir are advised by APSA, and Amboise and Altamir invest Amboise and Altamir are co-Investing Funds of Apax France. The managing

Cohen (10.04% of APCG); and Alan Patricof (10% of APCG). interest in the entities that control Altamir: Maurice Tchénio (79.8% of APCG and 23% of ("Kléber") is a general partner. Kléber); Edgard Misrahi (18.84% of Kléber); Patrick De Giovanni (12.56% of Kléber); Ronald Cie Gérance SA ("APCG") is the managing general partner, and Société Européenne Kléber SA Similarly, Altamir is also controlled by two general partners. The following individuals have more than a 10% ownership Apax Partners &

acquired FTMSC US, LLC ("FTMSC"), a company with FCC special temporary authority and proportions and on the same terms as their ownership here of Inceptum. MobSat recently Apax France, Amboise and Altamir own MobSat S.A.S. ("MobSat") in the same

any other country, or have any affiliation with a foreign carrier.5 and Altamir do not, directly or indirectly, hold any telecommunications licenses in the U.S. or in Neither carrier has market power in any of these countries. Otherwise, Apax France, Amboise Overseas Territories (Martinique, Guadeloupe, French Guyana, and Reunion), and France pending applications for regular authority to offer BGAN service in the U.S. 4 In addition, Apax Telecom Mobile Satellite Communications Services, S.A., which operates in France and Algeria. France is affiliated with two foreign carriers: Outremer Télécom, which operates in the French

control of Apax France, Amboise, and Altamir. Attachment 2 hereto provides additional information regarding the ownership and

# II. DESCRIPTION OF THE TRANSACTION

of capital stock of TSS. The transaction will result in a change in control of TSS and its Pursuant to the SPA, Inceptum has agreed to acquire all of the outstanding shares

<sup>20060804-00388;</sup> SES-AMD-20060804-01315 See File Nos. ITC-STA-20061006-00458; SES-STA-20061006-01820; ITC-AMD-

than .01% interest in APSA and interests of approximately 10% each in the general partners of and as retired partners, retain a small ownership interest in those entities. They each retain a less role in their activities. Sir Ronald Cohen and Mr. Patricof have retired from APW and APHL, small ownership interests in APW (1.71% indirect interest) and APHL (5.4%), but has no active continues to control APSA, which invests almost exclusively in French companies. He retains business portfolios in different directions and via distinct legal entities. Today Mr. Tchénio responsible for investments in the U.K. and Europe outside France, and Mr. Patricof responsible differentiation, with Mr. Tchénio responsible for investments in France, Sir Ronald Cohen brand name, the entity in practice operated as three distinct businesses, based on geographical a founding member, together with Sir Ronald Cohen (a U.K. citizen), and Mr. Alan Patricof (a no competitive issues relating to the APW/APHL investments that must be addressed here APW/APHL telecommunications investments are not attributable to Apax France, and there are Amboise and Altamir, but they take no active role in management of these entities. Thus, the for investments in the U.S. Over time, these three individuals developed their respective U.S. citizen), of the original firm that bore the name "Apax Partners." While using a single Intelsat and in other telecommunications operators. Mr. Maurice Tchénio (a French citizen), was ("APW") and Apax Partners Holdings Limited ("APHL"), which indirectly hold interests in Apax France and its co-investing funds are independent of Apax Partners Worldwide

subsidiaries of Inceptum subsidiaries, including the TSS Subsidiaries, which will become indirect wholly-owned

corporation to TSS addition, Inceptum will establish a U.S. holding company organized under the laws of Delaware "Luxembourg Holdco 2"). Luxembourg Holdco 2 will own all the shares of Inceptum. company organized under the laws of Luxembourg (referred to for present purposes as Inceptum. (referred to for present purposes as "US Holdco"), which will be a wholly-owned subsidiary of present purposes as "Luxembourg Holdco 1"). Luxembourg Holdco 1 will also set up a holding France will set up a holding company organized under the laws of Luxembourg (referred to for certain holding companies that have not yet been formed. Specifically, prior to closing, Apax When Inceptum purchases TSS at closing, therefore, US Holdco will become a sister The final ownership structure of TSS and the TSS Subsidiaries will include ď

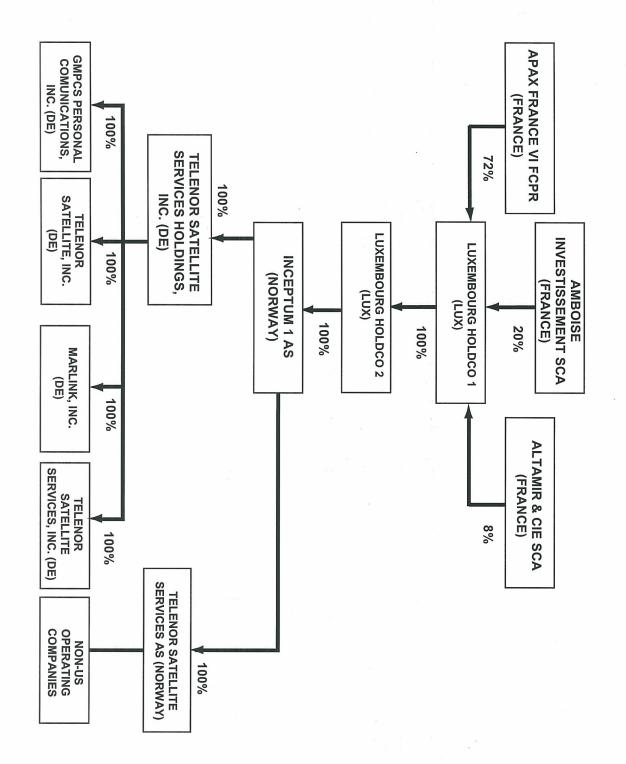
TSS and its other subsidiaries will form a separate ownership chain under Inceptum subsidiary of US Holdco. parent of the TSS Subsidiaries, will be transferred to US Holdco, making TSSH a wholly-owned US Holdco. Specifically, once Inceptum acquires TSS, the shares of TSSH, the immediate Immediately following closing, the U.S. subsidiaries of TSS will be transferred to TSSH will then be merged into US Holdco, with TSSH surviving.

holding a controlling 72% interest, and Amboise and Altamir holding non-controlling minority and Altamir will collectively hold all the shares of Luxembourg Holdco 1, with Apax France Thus, the final ownership structure will be as follows: Apax France, Amboise

of these alternative structures is chosen, it will not affect the ultimate ownership and control of regarding these matters. the TSS Subsidiaries. The Parties will advise the Commission once a final decision is made result in TSSH remaining as a wholly-owned subsidiary of US Holdco or being dissolved. If one Inceptum is considering alternatives to a merger of TSSH into US Holdco, which may

subsidiaries of TSSH. interests of 20% and 8%, respectively. Luxembourg Holdco 1 will hold 100% of the shares of hold 100% of the shares of TSS and TSSH. Luxembourg Holdco 2, which in turn will hold 100% of the shares of Inceptum. Inceptum will The TSS Subsidiaries will be direct, wholly-owned

The following chart depicts the post-closing ownership structure:



# THE PROPOSED TRANSACTION WILL SERVE THE PUBLIC INTEREST

H.

indirect foreign ownership of common carrier licensees is consistent with the public interest. Section 310(b)(4) of the Act, the Commission must make a determination whether proposed license holdings, and generally managing the spectrum in the public interest." markets, accelerating private sector deployment of advanced services, ensuring a diversity of which include "a deeply rooted preference for preserving and enhancing competition in relevant the Commission assesses the transaction in light of the "broad aims of the Communications Act," Commission also evaluates the impact of the transaction on Commission objectives. Specifically, whether the proposed transferee is qualified to hold Commission authorizations. U.S.C. §§ 214, 310(d). In order to make such a finding, the Commission initially considers whether a proposed transaction will serve "the public interest, convenience and necessity." Pursuant to Sections 310(d) and 214 of the Act, the Commission must determine Finally, under

consistent with the public interest and the requirements of the Communications Act As discussed below, the proposed transaction will promote competition and is

## A Inceptum Is Qualified to Acquire a Commission Licensee

of experience in investing in a broad range of enterprises, including companies in the media and ¶ 22 (footnote omitted). Mr. Maurice Tchénio, the CEO of APSA, has more than three decades character, financial, technical, and other qualifications" to control a Commission licensee. Inceptum, the proposed transferee, and its owners have the required "citizenship, Id. at

<sup>(&</sup>quot;Intelsat-PanAmSat Order") at ¶18 (footnote omitted). and PEOP PAS, LLC, Transferors, and Intelsat Holdings, Ltd., Transferee, Consolidated Application for Authority to Transfer Control of PanAmSat Licensee Corp. and PanAmSat H-2 Licensee Corp., Memorandum Opinion and Order, FCC 06-85, 21 FCC Rcd 7368 (2006) Constellation, LLC, Carlyle PanAmSat I, LLC, Caryle PanAmSat II, LLC, PEP PAS, LLC,

and services. that will enhance their ability to expand their operations and develop and introduce new products by Inceptum will provide the TSS Subsidiaries with access to capital and management expertise efficiency and overall performance of companies in which they invest. The acquisition of TSS telecommunications fields. The APSA funds have a strong history of improving the operational health care, e-commerce, software and information technology, and media and Euros and investments in companies, almost exclusively based in France, with operations in the technology sectors. Apax France, a fund created in 2000, has assets of more than 650 million

# B. The Transaction Will Enhance Competition and Thereby Serve the Public Interest

industries. Furthermore, access to the significant financial resources of the Investment Funds improving their performance, including companies in the media and telecommunications ones in competition with rival suppliers will bolster the TSS entities' ability to pursue expansion of the scope and reach of their services. discussed above, Apax France and APSA have extensive experience in acquiring companies and robust operational expertise and strong financial position of the Apax France entities. These advantages will help the TSS Subsidiaries retain their existing customers and attract new in the satellite services marketplace by giving TSS and the TSS subsidiaries the benefit of the Inceptum's acquisition of TSS and the TSS Subsidiaries will enhance competition

and international telecommunications markets." Therefore, "[i]n examining the MSS product Motient-SkyTerra Order, the Commission found that MSS providers compete in the "domestic the TSS subsidiaries compete are characterized by robust competition today. with FTMSC, but competition will be enhanced and in no way reduced. The markets in which This transaction will bring TSS under common ultimate ownership and control In the recent

highly competitive with numerous participating entities systems.9 Likewise, the fixed satellite earth station services provided by Telenor Satellite spectrum reserved in the 2 GHz MSS band to provide MSS to U.S. consumers.<sup>8</sup> In addition to wireline and wireless services. 10 Accordingly, the relevant service markets are recognized as compete with similar offerings by numerous other earth station licensees and with terrestrial mobile telecommunications services are also offered in the United States by terrestrial wireless another)," including MSV, Inmarsat, Globalstar, and Iridium, and that ICO and TMI also have these facilities-based providers, there are numerous MSS resellers. Furthermore, competing terminals, or laptop-sized and larger terminals that can be transported from one location to data services in fixed and mobile environments to a variety of terminals (e.g., hand-held "several MSS providers operating in different bands offer multiple products including voice and Unites States and foreign points." The Commission further noted that in the United States competition in the provision of communications services within the markets in, to, or from the markets, [the FCC] consider[s] whether the proposed transaction will lessen or enhance

systems such as Iridium and Globalstar"). satellite services included not only Inmarsat resellers but also "alternative global mobile satellite operators] and other carriers."); id. at n. 101 (noting that competitors in the provision of mobile many competing mobile satellite services systems, including the Inmarsat [land earth station *LLC*, Memorandum Opinion and Order and Declaratory Ruling, DA 06-1872, ¶ 28 (rel. Sept. 15, 2006). *See also Telenor-Comsat Mobile Order*, 16 FCC Rcd at 22911 ("Currently, there are Transferee, Application for Authority to Transfer Control of Mobile Satellite Ventures Subsidiary Motient Corporation and Subsidiaries, Transferors, and SkyTerra Communications, Inc.,

Act of 1993, Annual Report and Analysis of Competitive Market Conditions with Respect to Commercial Mobile Services, Eleventh Report, FCC 06-142, WT Docket No. 06-17 (2006) See generally Implementation of Section 6002(b) of the Omnibus Budget Reconciliation

characteristics) FCC Rcd 14083 (1998) at ¶¶ 115-116 (noting that earth station services exhibit competitive Reclassification as a Non-Dominant Carrier, Order and Notice of Proposed Rulemaking, 13 Act of 1934, as amended, for Forbearance from Dominant Carrier Regulation and for See, e.g., Comsat Corporation, Petition Pursuant to Section 10(c) of the Communications

entities that could result in harms to competition. 13 common ownership of FTMSC and Telenor Satellite will not confer any market power on these there will continue to be multiple competitors offering BGAN services in the U.S., and the have similar authority, 12 and there is no barrier to entry by additional BGAN distributors. Thus least three other companies, BT Americas, MVS USA, and Stratos Communications, currently in the U.S. and special temporary authority to offer BGAN services on an interim basis. 11 FTMSC, like Telenor Satellite, has pending applications for authority to provide BGAN services affiliates hold no interests in satellite services providers or in carriers operating in the U.S Further, apart from their recent acquisition of FTMSC, Apax France and its

## 0 The Transaction Is Consistent with Section 310(b)(4) of the Act

the Act states: benchmark limits contained in Section 310(b)(4) of the Act. Specifically, Section 310(b)(4) of Indirect foreign ownership of a common carrier radio licensee is governed by the

a foreign government or representative thereof, or by any corporation organized the capital stock is owned by record or voted by aliens, their representative, or by or indirectly controlled by any other corporation of which more than one-fourth of radio station license shall be granted to or held by ... (4) any corporation directly (b) No broadcast or common carrier or aeronautical en route or aeronautical fixed

the only consequence in this country would be consolidation of the companies' BGAN the future in order to permit further efficiencies. However, if that is done, any necessary distribution services Commission authority for the combination would be sought in a future application. In any event, Apax France may decide to combine the operations of Telenor Satellite and FTMSC in

<sup>2006).</sup> See, e.g., Stratos Communications, File No. SES-STA-20060310-00419 (granted May 12,

independent of APW and APHL. Intelsat and other telecommunications operators. Apax France and its co-investing funds are As noted above, it is not relevant to this transaction that APW and APHL hold interests in

under the laws of a foreign country, if the Commission finds that the public interest will be served by the refusal or revocation of such license.<sup>14</sup>

competitive concerns are raised by . . . indirect foreign investment" from entities from WTO thereby promoting the public interest. The Commission adopted a "strong presumption that no established by Section 310(b)(4) of the Act would promote competition in the U.S. market, indirect foreign investment in common carrier radio licensees beyond the 25 percent benchmark member countries, 16 unless granting the application would pose a "very high risk to competition" this open entry standard also applies to foreign investment in entities that hold authority pursuant international carriers considered dominant under its rules. 17 The Commission determined that in a U.S. market that cannot be addressed by existing conditions the Commission places on U.S. to Section 214 of the Act. 18 holders, including 100 percent foreign ownership. 19 Commission has repeatedly permitted WTO foreign interests in FCC license and authorization In its Foreign Participation Order, 15 the Commission determined that allowing Since the adoption of the Foreign Participation Order, the

<sup>&</sup>lt;sup>14</sup> 47 U.S.C. § 301(b)(4)

<sup>15</sup> Participation Order"). Report and Order and Order on Reconsideration, 12 FCC Rcd 23891 (1997) ("Foreign Rules and Policies on Foreign Participation in the U.S. Telecommunications Market,

Holding Company, Cook Inlet/VS GSM II PCS, LLC, or Cook Inlet/VS GSM III PCS, LLC, Order, 15 FCC Rcd 3341, 3348 (2000). Inlet/VS GSM II PCS, LLC, or Cook Inlet/VS GSM III PCS, LLC, Assignees, For Consent to Transfer of Control and Assignment of Licenses and Authorizations, Memorandum Opinion & Transferees, and Various Subsidiaries and Affiliates of Omnipoint Corp., Assignor, and Cook Voicestream Wireless Corp. or Omnipoint Corp, Transferors, and Voicestream Wireless

<sup>17</sup> Foreign Participation Order at ¶¶ 50-52.

<sup>&</sup>lt;sup>18</sup> *Id.* at ¶ 29.

Application for Consent to Transfers of Control of Holders of Title II and Title III Authorizations 19 See, e.g., Intelsat, Ltd., Transferor, and Zeus Holdings Limited, Transferee, Consolidated

are currently foreign owned, and the proposed transaction will result in replacing the foreign ownership by Telenor with foreign ownership by Inceptum excess of the 25% benchmark under Section 310(b)(4) of the Act. As noted above, these entities TSS Subsidiaries to have indirect foreign ownership of up to and including 100%, which is in The Parties here seek a declaratory ruling that it is in the public interest for the

organized under the laws of or are citizens of France, a WTO member country. In addition, and detailed in Attachment 2, these Investment Funds and their controlling individuals are Attachment 2 demonstrates that all known investors in these funds are from the U.S. or from WTO member countries will be indirectly 100% owned by Apax France, Amboise, and Altamir. As explained previously Following consummation of the proposed transaction, Inceptum, the transferee,

competitive concerns. Thus, the declaratory ruling requested here with respect to indirect foreign ownership is fully consistent with Commission precedent in the public interest applies here. As a result, the presumption that foreign ownership in excess of the benchmark is Furthermore, as discussed above, the transaction raises no

### D. The Transaction Raises No National Security Concerns

advised these agencies that it is committed to ensuring continued compliance with the terms of Homeland Security and the FBI regarding the proposed transaction. In particular, Inceptum has The Parties have already initiated discussions with the Departments of Justice and

<sup>(2004);</sup> Applications of Comsat General Corporation, Lockheed Martin Global Amended, IB Docket No. 04-366, Order and Authorization, DA No. 04-4034, 19 FCC Rcd 24820 and Petition for Declaratory Ruling Under Section 310 of the Communications Act of 1934, As Authorizations Granted, IB Docket No. 04-235, Public Notice, DA 04-3418 (rel. Oct. 26, 2004). Assign Licenses and Authorizations and Request for a Declaratory Ruling on Foreign Ownership. Telecommunications LLC, Comsat New Services, Inc., Intelsat LLC, and Intelsat MTC LLC to

upon compliance with the terms and conditions of the NSA Applicants request that the Commission authorizations sought here be specifically conditioned the existing Network Security Agreement ("NSA") and Implementation Plan applicable to TSS

### IV. APPLICATIONS COMMISSION AUTHORIZATION SHOULD EXTEND TO PENDING

Commission. 20 Following the closing of the proposed transaction, the TSS Subsidiaries will time of consummation. by the TSS Subsidiaries or applications for special temporary authority that are pending at the other filings pending at the time of consummation, and all special temporary authorizations held Subsidiaries prior to consummation of the proposed transaction, all applications, petitions, or acquire control with respect to any and all authorizations issued or assigned to any of the TSS Accordingly, the Parties request that action on this application include authority for Inceptum to considered. The TSS Subsidiaries may also file additional applications during that period before the Commission, some of which may be granted while the instant Application is being The TSS Subsidiaries currently have various applications and pleadings pending Such action would be consistent with prior decisions of the

of NYNEX Corp. and Its Subsidiaries, File No. NSD-L-96-10, Memorandum Opinion and Order, Opinion and Order, 9 FCC Rcd 5836, 5909 n. 300 (1994). 2624, 2665, ¶¶ 92-93 (1997); In re Applications of Craig O. McCaw and AT&T, Memorandum 12 FCC Rcd 19985, 20097, ¶¶ 246-48 (1997) ("NYNEX/ Bell Atlantic"); Applications of Pacific NYNEX Corp., Transferor, and Bell Atlantic Corp., Transferee, For Consent to Transfer Control Order, WT Docket No. 04-70, 19 FCC Rcd 21522, 21626, ¶¶ 69-71 (2004); Applications of For Consent to Transfer Control of Licenses and Authorizations, Memorandum Opinion and Telesis Group and SBC Communications Inc., Memorandum Opinion and Order, 12 FCC Rcd See Applications of AT&T Wireless Services, Inc. and Cingular Wireless Corporation

 $\S$  1.65, to reflect their new ownership structure. <sup>21</sup> supplement their pending applications as required under the Commission's rules, 47 C.F.R

application, but as part of a larger transaction undertaken for an independent and legitimate decisions routinely granting a blanket exemption in cases involving similar transactions.<sup>23</sup> treated as major amendments. The scope of the transaction between the parties demonstrates that business purpose. Grant of such application would be consistent with previous Commission the ownership change would not be made for the acquisition of any particular pending applications to report the change in ultimate ownership of the TSS Subsidiaries would not be the proposed transfer of control. This exemption is requested so that amendments to pending where the TSS Subsidiaries file amendments to pending applications to reflect consummation of necessary<sup>22</sup> the Parties request a blanket exemption from any applicable cut-off rules in cases Commission's Rules, 47 C.F.R. §§ 1.927(h), 1.929(a)(2), and 25.116(b)(4), to the extent Further, pursuant to Sections 1.927(h), 1.929(a)(2), and 25.116(b)(4) of the

amending these applications shortly to reflect the proposed new ownership. authority to provide services via the Inmarsat 4F2 satellite. The TSS Subsidiaries will be The TSS Subsidiaries currently have pending several applications for permanent

Memorandum Opinion and Order, 15 FCC Rcd 6667, 6668 n.6 (1999); In re Applications of was unnecessary. See Applications of Ameritech Corp. and GTE Consumer Services Inc., modifications pending. In such cases, it determined that a blanket exemption of the cut-off rules adequate notice to the public with respect to the licenses involved, including for any license Comcast Cellular Holdings, Co. and SBC Communications, Inc., Memorandum Opinion and Commission has previously found that the public notice announcing the transaction will provide 14 FCC Rcd 10604, 10605 n.3 (1999). At least with respect to cut-off rules under Sections 1.927(h) and 1.929(a)(2), the

See, e.g. NYNEX/ Bell Atlantic, 12 FCC Rcd at 20092, ¶ 234

# REQUEST FOR PERMIT-BUT-DISCLOSE STATUS

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interest by facilitating the development of a complete record upon which a well-reasoned the Commission's rules controlling ex parte presentations. 47 C.F.R. § 1.1200 et seq. decision can be made. Designation as a "permit but disclose" proceeding under Section 1.1206 will serve the public The Applicants request this proceeding be designated "permit but disclose" under

### CONCLUSION

to permit Inceptum to acquire TSS and the TSS Subsidiaries Commission grant the transfer of control authority and issue the declaratory ruling sought herein For the foregoing reasons, the Applicants respectfully request that the

Respectfully submitted,

Inceptum 1 AS, Transferee Telenor ASA, Transferor

Chairman of the Board By: <u>/s/ Bertrand P</u>ivin By: /s/ Pål Wien Espen General Counsel

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Dated: November 29, 2006

Fax: 202-719-7049

### ATTACHMENT 1: LICENSES HELD BY SUBSIDIARIES OF TELENOR SATELLITE SERVICES AS

### **Satellite Earth Station Licenses (Part 25)**

| LICENSEE                | CALL<br>SIGN<br>FILE NO. | NATURE OF SERVICE  | CLASS OF<br>STATION   |
|-------------------------|--------------------------|--|---|
| Telenor Satellite, Inc. | E000280                  | International Land Mobile Satellite Service; Domestic Land Mobile Satellite Service  | MES Blanket<br>License – Inm<br>GAN                           |
| Telenor Satellite, Inc. | E000282                  | International Land Mobile Satellite Service; Domestic Land Mobile Satellite Service  | MES Blanket<br>License – Inm<br>Mini-M                        |
| Telenor Satellite, Inc. | E000283                  | International Land Mobile Satellite Service; Domestic Land Mobile Satellite Service  | MES Blanket<br>License - Inm M                                |
| Telenor Satellite, Inc. | E000284                  | International Land Mobile Satellite Service; Domestic Land Mobile Satellite Service  | MES Blanket<br>License – Inm<br>C                             |
| Telenor Satellite, Inc. | E000285                  | International Land Mobile Satellite Service; Domestic Land Mobile Satellite Service  | MES Blanket<br>License – Inm<br>B                             |
| Telenor Satellite, Inc. | E040390                  | International VSAT service   | Fixed Land Earth<br>Station – Slovak<br>Consulate – NY,<br>NY |
| Telenor Satellite, Inc. | E890649                  | International Aeronautical Mobile Satellite Service Feeder Link in Fixed Satellite Service; Domestic Aeronautical Mobile Satellite Service | Fixed Land Earth<br>Stations                                  |
| Telenor Satellite, Inc. | E930320                  | Domestic Fixed Satellite Service   | Fixed Earth<br>Station  |
| Telenor Satellite, Inc. | E980136                  | International Aeronautical Mobile Satellite Service Feeder Link in Fixed Satellite Service; Domestic Aeronautical Mobile Satellite Service | Fixed Land Earth Stations                                     |
| Telenor Satellite, Inc. | E980137                  | International Aeronautical Mobile Satellite Service Feeder Link in Fixed Satellite Service; Domestic Aeronautical Mobile Satellite Service | Fixed Land Earth<br>Stations                                  |
| Telenor Satellite, Inc. | E990027                  | International Mobile Satellite Service; Domestic Mobile Satellite Service  | Fixed Land Earth<br>Stations                                  |

| LICENSEE                | CALL<br>SIGN<br>FILE NO. | NATURE OF SERVICE   | CLASS OF<br>STATION          |
|-------------------------|--------------------------|---|------------------------------|
| Telenor Satellite, Inc. | E990032                  | International Mobile Satellite Service; Domestic Mobile Satellite Service   | Fixed Land Earth<br>Stations |
| Telenor Satellite, Inc. | E990034                  | International Mobile Satellite Service; Domestic Mobile Satellite Service   | Fixed Land Earth<br>Stations |
| Telenor Satellite, Inc. | E990422                  | International Fixed Satellite Service   | Fixed Land Earth<br>Stations |
| Telenor Satellite, Inc. | KA249                    | International Aeronautical Mobile Satellite Service Feeder Link in Fixed Satellite Service; Domestic Aeronautical Mobile Satellite Service  | Fixed Land Earth<br>Stations |
| Telenor Satellite, Inc. | KA304                    | International Maritime Mobile Satellite Service; Domestic Maritime Mobile Satellite Service   | Fixed Land Earth<br>Stations |
| Telenor Satellite, Inc. | KA305                    | International Maritime Mobile Satellite Service; Domestic Maritime Mobile Satellite Service   | Fixed Land Earth<br>Stations |
| Telenor Satellite, Inc. | KA31                     | International Mobile Satellite Service; Feeder Link for Mobile Satellite Service; Domestic Mobile Satellite Service   | Fixed Land Earth<br>Stations |
| Telenor Satellite, Inc. | KA312                    | International Mobile Satellite Service; Feeder Link for Mobile Satellite Service; Domestic Mobile Satellite Service.  International Aeronautical Mobile Satellite Service; Domestic Aeronautical Mobile Satellite Service (authorized by FCC Memorandum Opinion, Order and Authorization, FCC 01-272, released 10/9/2001) | Fixed Land Earth<br>Stations |
| Telenor Satellite, Inc. | KA313                    | International Mobile Satellite Service; Feeder Link for Mobile-Satellite Service; Domestic Mobile Satellite Service   | Fixed Land Earth<br>Stations |
| Telenor Satellite, Inc. | KB34                     | International Mobile Satellite Service; International Fixed Satellite Service; Feeder Link for Mobile Satellite Service; Domestic Fixed Satellite Service; Domestic Mobile Satellite Service  | Fixed Land Earth<br>Stations |
| Telenor Satellite, Inc. | WA28                     | International Mobile Satellite Service; Feeder Link for Mobile Satellite Service; Domestic Mobile Satellite Service   | Fixed Land Earth<br>Stations |
| Telenor Satellite, Inc. | WB36                     | International Fixed Satellite Service; International Mobile Satellite Service; Feeder Link for Mobile Satellite Service; Domestic Fixed Satellite Service; Domestic Mobile Satellite Service  | Fixed Land Earth<br>Stations |

### **International Section 214 Authorizations**

| AUTHORIZATION<br>HOLDER | CALL<br>SIGN<br>FILE NO. | DESCRIPTION OF AUTHORIZATION   | AUTHORIZATION STATUS/<br>FCC/DA NO.   | DATE<br>GRANTED |
|-------------------------|--------------------------|--|---|-----------------|
| Telenor Satellite, Inc. | ITC-86-087               | Authority to install and operate a compressed television system at Southbury, CT and Santa Paula, CA coast earth stations for use in providing maritime video transmission service to ships. | Order and Authorization and Certificate (July 10, 1986), 1986 FCC LEXIS 3042  | July 10, 1986   |
| Telenor Satellite, Inc. | ITC-86-149               | Authority to participate in an Inmarsat program to lease the L-band capacity of the Marisat system.  | Memorandum Opinion, Order and<br>Authorization (Oct. 16, 1986), DA 86-83,<br>1986 FCC LEXIS 2492; 1 FCC Rcd 247         | Oct. 16, 1986   |
| Telenor Satellite, Inc. | ITC-87-027               | Authority to interconnect with Graphnet, Inc. and ITT offshore points.   | Memorandum Opinion and Order (Feb. 26, 1987), DA 87-212, 1987 FCC LEXIS 4346; 2 FCC Red 1461                            | Feb. 26, 1987   |
| Telenor Satellite, Inc. | ITC-87-111               | Authority to exchange traffic between ship earth stations and foreign points served by Consortium Communications International, Inc.   | Order and Authorization (June 30, 1987),<br>DA 87-854, 1987 FCC LEXIS 3541; 2<br>FCC Rcd 4150                           | June 30, 1987   |
| Telenor Satellite, Inc. | ITC-88-084               | Authority to interconnect ship earth stations with overseas points served by MCII.   | Order and Authorization (June 30, 1988),<br>DA 88-1050, 1988 FCC LEXIS 1327; 3<br>FCC Rcd 4428                          | June 30, 1988   |
| Telenor Satellite, Inc. | ITC-89-076               | Authority to provide international aeronautical MSS, subject to certain conditions.  | Memorandum Opinion, Order and<br>Authorization (Sept. 28, 1989), DA 89-<br>1259, 1989 FCC LEXIS 1973; 4 FCC Rcd<br>7176 | Sept. 28, 1989  |
| Telenor Satellite, Inc. | ITC-90-129               | Authority to upgrade Southbury, CT land earth station to allow fourth ocean region (AOR E and - W).  | Order and Authorization (Sept. 13, 1990),<br>DA 90-1240, 1990 FCC LEXIS 5019; 5<br>FCC Rcd 5635                         | Sept. 13, 1990  |
| Telenor Satellite, Inc. | ITC-89-119               | Authority to implement a dual-satellite system in AOR (MCS-B and MARECS-B2) and POR (MCS-D and MARECS-A); to construct and operate earth stations in Southbury, CT and Santa Paula, CA.      | Order and Authorization (Dec. 31, 1990),<br>DA 90-1940, 1991 FCC LEXIS 281; 6<br>FCC Rcd 379                            | Dec. 31, 1990   |
| Telenor Satellite, Inc. | ITC-92-030<br>ITC-92-031 | Authority to provide Inmarsat Standard M and Standard B services in AOR and POR.   | Memorandum, Opinion, Order and<br>Authorization (Dec. 30, 1991), DA 91-<br>1650, 1992 FCC LEXIS 143; 7 FCC Rcd<br>149   | Dec. 30, 1991   |

| AUTHORIZATION<br>HOLDER | CALL<br>SIGN<br>FILE NO.                                   | DESCRIPTION OF AUTHORIZATION  | AUTHORIZATION STATUS/<br>FCC/DA NO.  | DATE<br>GRANTED |
|-------------------------|--|---|--|-----------------|
| Telenor Satellite, Inc. | ITC-90-085   | Authority to provide interim limited aeronautical MSS via Inmarsat within the United States (until launch of domestic MSS spacecraft-AMSC). | Memorandum, Opinion and Order (Jan. 21, 1992), FCC 92-25, 1992 FCC LEXIS 682; 7 FCC Rcd 1006   | Jan. 21, 1992   |
| Telenor Satellite, Inc. | ITC-90-133   | Authority to interconnect authorized Inmarsat services with AT&T PSTN facilities.   | Order and Authorization (Jan. 31, 1992),<br>DA 92-131, 1992 FCC LEXIS 742; 7 FCC<br>Rcd 1299   | Jan. 31, 1992   |
| Telenor Satellite, Inc. | ITC-92-063   | Authority to interconnect Inmarsat Standard C facilities with a Sprint division.  | Order and Authorization (March 12, 1992),<br>DA 92-322, 1992 FCC LEXIS 1377; 7<br>FCC Rcd 2085   | March 12, 1992  |
| Telenor Satellite, Inc. | ITC-91-228   | Authority to provide Inmarsat Standard A in IOR and to acquire and operate associated leased line facilities.                               | Memorandum Opinion, Order and<br>Authorization (March 26, 1992), DA 92-<br>385, 1992 FCC LEXIS 1690; 7 FCC Rcd<br>2218   | March 26, 1992  |
| Telenor Satellite, Inc. | ITC-92-076   | Authority to provide certain point-to-multipoint data service in shore-to-ship direction in AOR, POR and IOR.                               | Memorandum, Opinion, Order and<br>Authorization (May 12, 1992), DA 92-586,<br>1992 FCC LEXIS 2623; 7 FCC Rcd 3119  | May 12, 1992    |
| Telenor Satellite, Inc. | ITC-92-075   | Authority to provide certain video services in shore-to-ship direction in AOR and POR.  | Memorandum, Opinion, Order and<br>Authorization (Sept. 4, 1992), DA 92-1254,<br>1992 FCC LEXIS 5455; 7 FCC Rcd 6242  | Sept. 4, 1992   |
| Telenor Satellite, Inc. | ITC-91-<br>088; ITC-<br>91-089<br>ITC-91-022<br>ITC-91-186 | Authority to provide Inmarsat Standard C service to aeronautical users in AOR-West and POR.   | Order on Reconsideration: Memorandum, Opinion, Order and Authorization (Sept. 16, 1992), DA 92-1282, 1992 FCC LEXIS 5474; 7 FCC Rcd 6276  Memorandum, Opinion, Order and | Sept. 16, 1992  |
|                         |  |   | Authorization (Sept. 30, 1991) DA 91-<br>1251, 1991 FCC LEXIS 5345; 6 FCC Rcd<br>5765  | Sept. 30, 1991  |

| AUTHORIZATION<br>HOLDER | CALL<br>SIGN<br>FILE NO.  | DESCRIPTION OF AUTHORIZATION  | AUTHORIZATION STATUS/<br>FCC/DA NO.  | DATE<br>GRANTED |
|-------------------------|---|---|--|-----------------|
| Telenor Satellite, Inc. | ITC-91-<br>139; ITC-<br>91-088;<br>ITC-91-<br>089; ITC-<br>91-228;<br>ITC-92-<br>030, 031,<br>032 | Authority to provide international land mobile-satellite and land-based temporary FSS within and between foreign countries and between LES in the U.S. and Turkey and MSS terminals outside of North America. | Memorandum Opinion, Order and<br>Certificate (Jan. 12, 1992), FCC 93-21, DA<br>91-1650, 1992 FCC LEXIS 143; 7 FCC<br>Rcd 149 | Jan. 12, 1993   |
| Telenor Satellite, Inc. | ITC-94-016  | Authority to provide Inmarsat Standard C satellite services to AOR customers and upgrade Southbury, CT LES (KA-312) with Inmarsat Standard C capability.  | Memorandum Opinion, Order and<br>Authorization (Dec. 17, 1993), DA 93-<br>1542, 1993 FCC LEXIS 6448; 9 FCC Red<br>111        | Dec. 17, 1993   |
| Telenor Satellite, Inc. | ITC-94-025  | Authority to provide Inmarsat M and Inmarsat B in IOR and to acquire and operate associated leased facilities.  | Order, Authorization and Certificate (Jan. 21, 1994), DA 94-108, 1994 FCC LEXIS 609; 9 FCC Rcd 667                           | Jan. 21, 1994   |
| Telenor Satellite, Inc. | ITC-94-077  | Authority to interconnect Inmarsat MSS services with Sprint PSTN facilities.  | Order, Authorization and Certificate (Jan. 31, 1994), DA 94-137, 1994 FCC LEXIS 704; 9 FCC Rcd 707                           | Jan 31, 1994    |
| Telenor Satellite, Inc. | ITC-214-<br>19960501-<br>00176 (aka<br>ITC-96-<br>278)  | Authority to interconnect Inmarsat satellite facilities with those of commercial Internet service providers.  | Order (Nov. 22, 1996), DA 96-1961, 1996<br>FCC LEXIS 6477; 11 FCC Rcd 22,468   | Nov. 22, 1996   |
| Telenor Satellite, Inc. | CC Docket<br>87-75  | Authority for Comsat for the use of Inmarsat Space Segment to provide AMS(R) S and AMSS on an ancillary basis.  | Report and Order and Authorization (Oct. 5, 1998), FCC 98-262, 1998 FCC LEXIS 5464; 11 FCC Rcd 21,55                         | Oct. 5, 1998    |
| Telenor Satellite, Inc. | SES-MSC-<br>19990331-<br>02474  | Authority to provide Inmarsat A maritime and land mobile services via earth station facilities at Kuantan, Malaysia in the IOR.   | Granted June 19, 2001; 2001 FCC LEXIS 3338   |                 |

| AUTHORIZATION<br>HOLDER                   | CALL<br>SIGN<br>FILE NO.   | DESCRIPTION OF AUTHORIZATION  | AUTHORIZATION STATUS/<br>FCC/DA NO.   | DATE<br>GRANTED  |
|---|--|---|---|------------------|
| Telenor Satellite, Inc.                   | SAT-ITC-<br>20000605-<br>00103;<br>ITC-97-<br>222; ITC-<br>214-<br>19970414-<br>000206 | Authority to provide U.S. domestic land mobile and aeronautical services.   | Memorandum Opinion, Order and<br>Authorization (Sept. 24, 2001), FCC 01-<br>272; 16 FCC Rcd 21,661  | Sept. 24, 2001   |
| Telenor Satellite, Inc.                   | ITC-94-063   | Authority to provide Inmarsat-C in the IOR through a Norwegian LES at Eik, Norway.  | Order, Authorization and Certificate (Feb. 17, 1994), DA 94-176, 1994 FCC LEXIS 902; 9 FCC Rcd 1040 | Feb. 17, 1994    |
| Telenor Satellite, Inc.                   | ITC-95-422   | Authority to provide currently authorized services using Inmarsat third generation satellites.                                  | Memorandum Opinion and Order (May 10, 1996), DA 96-742, 1996 FCC LEXIS 3573; 11 FCC Rcd 7953        | May 10, 1996     |
| Telenor Satellite, Inc.                   | ITC-93-266   | Authority to interconnect with NASA.  | Order and Authorization (Dec. 3, 1993),<br>DA 93-1464, 1993 FCC LEXIS 6274; 8<br>FCC Rcd 8767       | Dec. 3, 1993     |
| Telenor Satellite, Inc.                   | SES-ASG-<br>20010504-<br>00896 et<br>seq.  | Assignment of COMSAT 214 authorizations to Telenor Satellite, Inc.  | Order and Authorization (Dec. 14, 2001), FCC 01-369; 16 FCC Rcd 22,897                              | Dec. 14, 2001    |
| Telenor Satellite, Inc.                   | ITC-214-<br>20020926-<br>00462   | Global Facilities- and Resale-Based Service<br>Authorization  | Report No. TEL-00593, DA No. 02-2926 (Oct. 31, 2002); 17 FCC Rcd 21,658                             | Oct. 31, 2002    |
| GMPCS Personal<br>Communications,<br>Inc. | ITC-214-<br>20001219-<br>00728   | Global Resale Service Authorization   | Report No. TEL-00338, DA 01-70 (Jan. 11, 2001); 16 FCC Rcd 763                                      | January 11, 2001 |
|   | ITC-T/C-<br>20040708-<br>00285   | Transfer of Control of GMPCS Personal<br>Communications, Inc. 214 Authorization to Telenor<br>Satellite Services Holdings, Inc. | Report No. TEL-00823, DA 04-2552 (Aug. 19, 2004); 19 FCC Rcd 16,123                                 | August 19, 2004  |

| AUTHORIZATION | CALL      | DESCRIPTION OF AUTHORIZATION                      | AUTHORIZATION STATUS/                  | DATE   |
|---------------|-----------|---|--|--|
| HOLDER        | SIGN      | 2   | FCC/DA NO.                             | GRANTED  |
|               | FILE NO.  |   |  | The series of the feet and the series of the |
| Marlink, Inc. | ITC-214-  | Global Facilities- and Resale-Based Service       | Report No. TEL-00421, DA No. 01-1726   | July 19, 2001  |
|               | 20010529- | Authorization                                     | (July 19, 2001); 16 FCC Rcd 14,040     | ,  |
|               | 00341     | ar in the second                                  |  |  |
| 4             | ITC-ASG-  | Assignment of 214 Authorization from Telenor      | Report No. TEL-00677, DA 03-1927 (June | June 12, 2003  |
|               | 20030410- | Satellite Services Holdings, Inc. (formerly known | 12, 2003); 18 FCC Rcd 11,516           | ,  |
|               | 00275     | as Telenor Satellite Mobile Services, Inc.) to    |  |  |
|               |           | Marlink, Inc.                                     |  |  |
|               | ITC-ASG-  | Correction  | Report No. TEL-00680, DA 03-2030 (June | June 19, 2003  |
|               | 20030410- |   | 19, 2003); 18 FCC Rcd 12,163           |  |
|               | 00275     |   |  |  |

### Wireless Licenses (Part 90)

| LICENSEE                | CALL SIGN | NATURE OF SERVICE   | CLASS OF STATION    |
|-------------------------|-----------|---------------------|---------------------|
|                         | FILE NO.  |                     |                     |
| Telenor Satellite, Inc. | KB42877   | Business Radio (IG) | Industrial Business |

### Experimental Licenses (Part 5)<sup>1</sup>

| LICENSEE                | CALL SIGN<br>FILE NO. | NATURE OF<br>SERVICE | CLASS OF STATION      |
|-------------------------|-----------------------|----------------------|-----------------------|
| Telenor Satellite, Inc. | WC2XNE                | Experimental         | Developmental (Fixed) |
| Telenor Satellite, Inc. | WC2XRT                | Experimental         | Developmental (Fixed) |
| Telenor Satellite, Inc. | WD2XLH                | Experimental         | R-BGAN test terminals |

-7-

Two experimental licenses held by Telenor Satellite, Inc. (call signs WA2XGG and WC9XAU) expire December 1, 2006. These licenses will not be renewed and therefore are not included as part of this application.

## CONTROL, MANAGEMENT & OWNERSHIP OF TRANSFEREE **ATTACHMENT 2:**

referred to herein as the "Investment Funds." 8% of the share capital and voting rights of Inceptum. The managing general partners of Société en Commandite par Actions organized as entities equivalent to limited partnerships in the United States (Limited Partnership with shares), will indirectly hold respectively 20% and funds directly managed by APSA. Apax France, Amboise, and Altamir are collectively Amboise and Altamir are advised by APSA and Amboise and Altamir invest pari passu with Amboise Investissement SCA ("Amboise") and Altamir & Cie SCA ("Altamir"), two French France VI FCPR, a fonds commun de placement à risques incorporated under French law investment vehicles will together indirectly own 100% of the equity of Inceptum. Apax transaction one investment fund managed by Apax Partners S.A. ("APSA") and two cogreater detail below and as shown in Figure 1, upon consummation of the proposed management, and equity ownership of Inceptum, the proposed transferee. As described in ("Apax France"), will indirectly hold 72% of the share capital and voting rights of Inceptum This attachment sets forth detailed information regarding the control

partners of all three funds. Maurice and Romain Tchénio are citizens of France, a WTO member country. Tchénio (the "Tchénios"), who indirectly hold controlling interests in the managing general Ultimate control of the Investment Funds is held by Maurice and Romain

control or right to control the management or voting of the shares owned by the Investment respective interest in Inceptum. None of the investors in the Investment Funds has any indirect ownership of 5% or more of Inceptum, when diluted by the Investment Fund's investor in Amboise or Altamir owns a sufficiently large equity interest to give the investor give the investor indirect ownership of 5% or more of Inceptum. Similarly, no individual investors. No individual investor in Apax France owns a sufficiently large equity interest to Each of the Investment Funds is directly owned by a diverse group of

in and with their principal place of business in a WTO member country. investors that have reported a 5% or greater interest in either company are entities organized entities with a 5% or greater interest are required to report their holdings to the company. All a WTO member country. Amboise and Altamir are publicly traded companies, and only their principal place of business in a WTO member country or individuals who are citizens of All non-U.S. investors in Apax France are institutions organized in and with

# CONTROL AND MANAGEMENT OF THE INVESTMENT FUNDS

partner of Amboise and Altamir. general partner of Amboise and Altamir. The Tchénios also control the managing general which is the Manager of Apax France and provides investment advice to the managing Maurice and Romain Tchénio indirectly hold a controlling interest in APSA,

Tchénio 100% of MMG SAS ("MMG"), which is APSA's controlling shareholder with a 55.0% in APSA, Apax France's Manager. Maurice Tchénio holds with his son Romain Apax France: Maurice Tchénio holds a total direct and indirect interest of

following chart identifies all ownership of APSA: also holds a proxy to vote the shares of Romain Tchénio. In addition to their indirect Tchénios together directly own 100% of SNC, which is managed by Maurice Tchénio, who and the remaining 62.25% interest in MMG is held by Apax Partners SNC ("SNC"). 54.48% interest in APSA. Specifically, Maurice Tchénio holds a 37.75% interest in MMG, interests through MMG, the Tchénios also hold small direct interests in APSA. The

| Owner   | Ownership% |
|---|------------|
| MMG SAS (legal entity 100% owned by the Tchénios) | 54.48      |
| Edgard Misrahi                                    | 15.00      |
| Patrick De Giovanni                               | 11.00      |
| Laurent Ganem                                     | 10.00      |
| Jean Louis Rambaud                                | 6.00       |
| Bertrand Pivin                                    | 3.00       |
| Roland Tchénio                                    | 0.50       |
| Maurice Tchénio (CEO)                             | 0.02       |
| Sir Ronald Cohen                                  | < 0.01     |
| Alan Patricof                                     | < 0.01     |
|   |            |

Ronald Cohen, who is a citizen of the U.K., and Alan Patricof, who is a U.S. citizen. All of the individuals identified above are citizens of France, with the exception of Sir

partners of Amboise, Société Européenne Iéna SAS ("SEI") and Apax Partners et Compagnie are Sir Ronald Cohen (10.04%) and Alan Patricof (10%). Mr. Tchénio's interest in APCG II slightly. The other significant indirect owners of APCG II 99.96% of APCG II. MMG and APSA each also have a 0.04% interest in APCG, increasing holds a 79.8% direct interest in Apax Partners & Cie Gérance SA ("APCG"), which owns Gérance II S.A.S. ("APCG II"). Mr. Tchénio directly holds 96% of SEI. Mr. Tchénio also Amboise: Maurice Tchénio holds a controlling interest in both general

Jean Louis Rambaud, Bertrand Pivin, Monique Cohen, Gilles Rigal, Claude Rosevegue individuals who hold less than 10% interests in APCG, Kléber, or both are: Laurent Ganem, <u>Altamir</u>: The managing general partner of Altamir is APCG, and as noted above, Maurice Tchénio directly owns 79.8% of APCG. Altamir's other general partner is Roland Tchénio, and Rudolphe Lambert, each of whom is a French citizen. in Kléber, with approximately 24.33% (23.28% directly and the remainder through APCG). Société Européenne Kléber SA ("Kléber"). Maurice Tchénio holds the largest single interest Edgard Misrahi holds 18.84% of Kléber, and Patrick De Giovanni holds 12.56%. The

outside France, and Mr. Patricof responsible for investments in the U.S. Over time, these investments in France, Sir Ronald Cohen responsible for investments in the U.K. and Europe distinct businesses based on geographical differentiation, with Mr. Tchénio responsible for "Apax Partners." While using a single brand name, the entity in practice operated as three together with Sir Ronald Cohen and Alan Patricof, of the original firm that bore the name are under the ultimate control of the Tchénios. Maurice Tchénio was a founding member, interests in other telecommunications operators. As discussed above, the Investment Funds its co-investing funds are independent of Apax Partners Worldwide ("APW") and Apax Partners Holdings Limited ("APHL"), which indirectly hold a minority interest in Intelsat and Independence of APSA-managed funds from APW/APHL: Apax France and

three individuals developed their respective business portfolios in different directions and via distinct legal entities, with only very small non-controlling common ownership.

retain a small ownership interest in those entities. They each retain a less than 0.01% interest indirectly through MMG) and APHL (5.4%), but has no active role in their activities. Sir exclusively in French companies. He retains small ownership interests in APW (1.71% held in APSA and interests of approximately 10% each in the general partners of Amboise and Ronald Cohen and Mr. Patricof have retired from APW and APHL, and as retired partners, Altamir, but they take no active role in management of these entities. Today Mr. Tchénio continues to control APSA, which invests almost

invest almost exclusively in French companies, while funds managed by APW/APHL invest in companies in the U.K. and in Europe outside France. from the funds managed by APW and APHL. As noted above, funds managed by APSA The Investment Funds are advised by APSA and are distinct business entities

management for APW/APHL. overlap between the individuals involved in management for APSA and those involved in are employees or directors of one of the companies in the APW/APHL group. There is no APSA. Decisions regarding APW/APHL portfolio companies are made by individuals who investment are made by the partner in charge of the particular portfolio company within attached to the shares owned by Apax France. Management decisions during the course of an APSA manages Apax France and exercises all the shareholders' rights

# I. OWNERSHIP OF THE INVESTMENT FUNDS

individuals from WTO member countries. investors in Apax France and all known investors in Amboise and Altamir are entities or remaining ownership of the Investment Funds is spread among numerous investors. All interests in the Investment Funds that give them small ownership interests in Inceptum. The The entities and individuals that manage the Investment Funds have equity

and individuals as follows: Apax France: Investment in Apax France is from U.S. and non-U.S. entities

| U.K.: 14./9%        |                        |                        |
|---------------------|------------------------|------------------------|
| Transitudian Strain |                        |                        |
| Netherlands: 3 74%  |                        |                        |
| Canada: 7.03%       | 25.56%                 | Non-U.S. Pension Funds |
| U.S.                | 13.65%                 | U.S. Pension Funds     |
| U.K.: 10.36%        |                        |                        |
| Switzerland: 4.93%  |                        |                        |
| Sweden: 3.00%       |                        |                        |
| Singapore: 7.49%    |                        |                        |
| Norway: 1.50%       |                        |                        |
| Luxembourg: 0.04%   |                        |                        |
| France: 12.62%      |                        |                        |
| Finland: 1.05%      | 40.98%                 | Non-U.S. Institutional |
| U.S.                | 13.35%                 | U.S. Institutional     |
| Countries           | % of Total Commitments | Type of Investor       |

| U.S. Companies                     | 2.44% | U.S.          |
|------------------------------------|-------|---------------|
| Non-U.S. Companies                 | 2.12% | France: 2.06% |
|                                    |       | U.K.: 0.06%   |
| U.S. Individuals and Family   None | None  |               |
| Trusts                             |       |               |
| Non-U.S. Individuals and           | 1.89% | France: 1.88% |
| Family Trusts                      |       | U.K.: 0.01%   |

insurance companies, and similar entities, and "companies" means corporations other than those included as "institutional" or "pension funds." For purposes of the investor categories identified above, "institutional" refers to banks,

commitments of 0.89% of the total investment commitments. The entities and individuals that manage Apax France collectively have investment

advised Amboise that it holds an amount greater than the amount indicated below. SEC only when an investor's holdings reach 5% or more. Each entity identified below has exchange. Reporting of holdings by investors is required by the French equivalent of the Amboise: Amboise is a publicly traded company listed on the Euronext Paris

| MMG SAS                 | Mar. 31, 2006       | >5%  | Ltd. Partnership wholly owned | France         |
|-------------------------|---------------------|------|-------------------------------|----------------|
|                         |                     |      | by the Tchénios               |                |
| Adelphi European        | Mar. 31, 2006   >5% | >5%  | Fund                          | Cayman Islands |
| Small Cap Fund          |                     | 7    |                               |                |
| Schroders International | Mar. 30, 2006       | >5%  | Private investors   U.K.      | U.K.           |
| Management, Ltd., as    | 7                   |      |                               |                |
| manager for investors   |                     |      |                               |                |
| Fidelity Int'l Ltd., as | April 3, 2006       | >10% | Fund                          | Bermuda        |
| manager of investing    |                     |      |                               |                |
| funds                   |                     |      |                               |                |

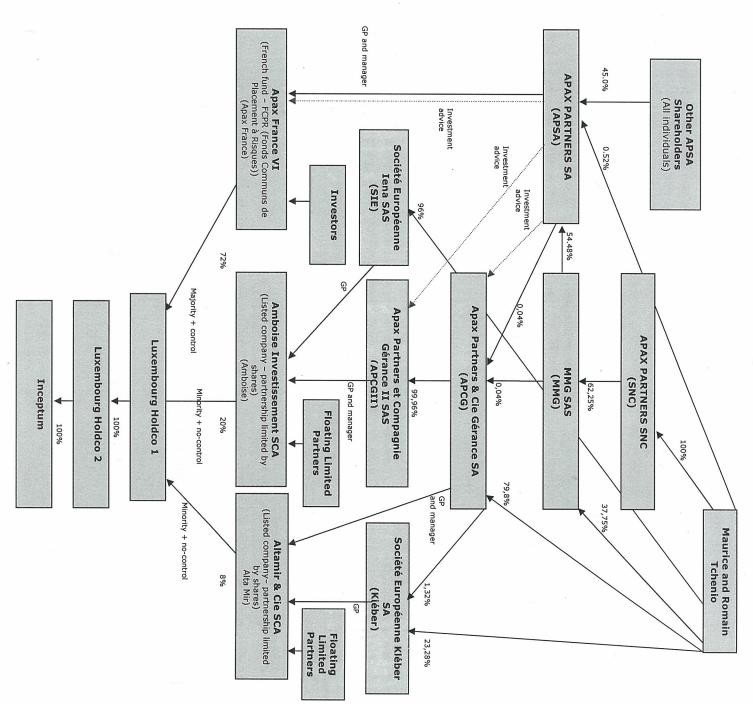
collectively hold approximately 1-1.5% of the capital. As noted above, MMG SAS is a holding company solely owned indirectly by Maurice and Romain Tchénio. The other entities and individuals that manage Amboise

Altamir: Altamir is a publicly traded company listed on the Euronext Paris exchange. Reporting of holdings by investors is required by the French equivalent of the SEC only when an investor's holdings reach 5% or more. Each entity identified below has advised Altamir that it holds an amount greater than the amount indicated below.

| Investor                | Date of Notice       | Amount | Type of Entity | Country |
|-------------------------|----------------------|--------|----------------|---------|
| Sycomore Asset          | July 19, 2006 >15%   | >15%   | Fund           | France  |
| Management              | 2                    |        |                |         |
| Fidelity Int'l Ltd., as | April 28, 2005   >5% | >5%    | Fund           | Bermuda |
| manager of investing    |                      |        |                |         |
| funds                   |                      |        | _              |         |
| Amiral Gestion Paris,   | Mar. 7, 2005 >10%    | >10%   | Fund           | France  |
| as manager of 2 funds   |                      |        |                |         |
| Aviva, as manager of    | Mar. 2, 2005   >5%   | >5%    | Fund           | France  |
| investing fund          |                      |        |                |         |

1% of the capital. The entities and individuals that manage Altamir collectively hold less than

Figure 1:



### FIVE FACTOR "PRINCIPAL PLACE OF BUSINESS TEST" CHART FOR INCEPTUM'S DIRECT AND INDIRECT SHAREHOLDERS

| Reporting Entity                 | Country of<br>Organization | Nationality of investment principals, officers, and directors   | Location of world headquarters        | Location of tangible properties | Location of greatest sales and/or revenues |
|----------------------------------|----------------------------|---|---------------------------------------|---------------------------------|--|
| Luxembourg<br>Holdco 1           | Luxembourg                 | This entity has not yet been created.   | This entity has not yet been created. | N/A                             | N/A. Holding Company                       |
| Luxembourg<br>Holdco 2           | Luxembourg                 | This entity has not yet been created.   | This entity has not yet been created. | N/A                             | N/A. Holding Company                       |
| Inceptum 1 AS                    | Norway                     | Bertrand Pivin (Chairman of the Board of Directors), French Geoffrey Leland (deputy board member – acts in the absence of the sole Director), French & U.S.   | Norway                                | N/A                             | N/A. Holding Company                       |
| Apax France VI<br>FCPR           | France                     | Investors are from various countries all of which are in Western Europe or South Asia (Singapore), in addition to the USA and Canada. No single investor provides 10% or more of the total invested funds. Apax Partners SA manages the fund and has all authority with regard to invested funds. | France                                | France                          | France                                     |
| Apax Partners SA                 | France                     | Principal shareholders: Edgard Misrahi, French Patrick de Giovanni, French Laurent Ganem, French Maurice Tchénio, French MMG, French Directors: Maurice Tchénio, French   | France                                | France                          | France                                     |
|                                  |                            | Alan Patricof, USA<br>Roland Tchénio, French<br>Ronald Cohen, UK  |                                       |                                 |  |
| Amboise<br>Investissement<br>SCA | France                     | Recently listed investment company (March 2006). Only investors holding more than 5% can be identified. The SCA is managed by Apax Partners et Compagnie Gérance II, one of its two General Partners.   | France                                | France                          | France                                     |

### FIVE FACTOR "PRINCIPAL PLACE OF BUSINESS TEST" CHART FOR INCEPTUM'S DIRECT AND INDIRECT SHAREHOLDERS

| Direct and<br>Indirect<br>Shareholder<br>Name?  | Country of Organization? | Nationality of all investment principals, officers, and directors  | The country in which its world headquarters is located? | The country in which the majority of its tangible property, including production, transmission, billing, information and control facilities is located? | The country from which it derives the greatest sales and revenues from its operations? |
|---|--------------------------|--|---|---|--|
| Apax Partners et<br>Compagnie<br>Gérance II SAS | France                   | Principal investors: Maurice Tchénio, French Ronald Cohen, UK, and Alan Patricof, USA via Apax Partners & Cie Gérance President: Maurice Tchénio, French SAS entities have no board of directors | France  | France  | France   |
| Societe<br>Européenne Iena<br>SAS               | France                   | Principal investor: Maurice Tchénio, French  President: Maurice Tchénio, French  SAS entities have no board of directors   | France  | France  | France   |