

#### Federal Communications Commission Washington, D.C. 20554

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Ref: 2006-32 May 10, 2006

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Re: NTT DoCoMo/Guam Cellular/Guam Wireless

WT Docket No. 06-96

Replies Due: **Petitions to Deny Due:** Oppositions Due: June 26, 2006 June 19, 2006 June 9, 2006

Dear Sir or Madam:

NTT DoCoMo, Inc. ("DoCoMo"), Guam Cellular and Paging, Inc. ("Guam Cellular"), and Guam Wireless Telephone Company, L.L.C. ("Guam Wireless") (collectively, the indirectly control Guam Cellular. simultaneously upon consummation, after which DoCoMo, through DoCoMo Guam, will controlled directly by DoCoMo Guam. laws of Guam, and to assign certain wireless assets of Guam Wireless to Guam Cellular, as Holdings, Inc. ("DoCoMo Guam"), a wholly-owned subsidiary of DoCoMo organized under the declaratory ruling under Section 310(b)(4) of the Communications Act. In these applications, the "Applicants") have filed a series of applications pursuant to Sections 214 and 310(d) of the Applicants seek Commission approval to transfer control of Guam Cellular to DoCoMo Guam Communications Act of 1934, as amended ("Communications Act"), and a petition for The proposed transfer and assignment will occur

through the Ministry of Finance, holds a 38.37 percent equity and voting ownership interest in 61.96 percent equity and voting ownership interest in DoCoMo. The Japanese Government, Corporation ("NTT"), a publicly traded corporation organized under the laws of Japan, holds a According to the Applicants, as of December 2005, Nippon Telegraph and Telephone served by denying approval of DoCoMo's indirect foreign ownership in Guam Cellular. The Applicants also request a declaratory ruling that the public interest would not be

section of the Public Notice for WT Docket No. 06-96, DA 06-947 (rel. May 10, 2006). any national security, law enforcement, foreign policy or trade concerns with this proposed transaction, please file your comments by June 9, 2006. A copy of the Public Notice DA 06-947 (rel. May 10, 2006) is attached. Should you have Please see the General Information

For further information, please contact **Erin McGrath**, Mobility Division, Wireless Telecommunications Bureau, at (202) 418-2042.

Sincerely,

George Li, Deputy Chief Policy Division



WASHINGTON, D.C. 20554 FEDERAL COMMUNICATIONS COMMISSION

News media information 202/418-0500 Fax-On-Demand 202/418-2830 Internet: http://www.fcc.gov ftp.fcc.gov

Released: May 10, 2006

DA 06-947

ASSIGN AND TRANSFER CONTROL OF LICENSES AND AUTHORIZATIONS NTT DOCOMO, INC., GUAM CELLULAR AND PAGING, INC., AND GUAM WIRELESS TELEPHONE COMPANY, L.L.C. SEEK FCC CONSENT TO AND REQUEST A DECLARATORY RULING ON FOREIGN OWNERSHIP

WT Docket No. 06-96

PLEADING CYCLE ESTABLISHED

**Oppositions Due:** Petitions to Deny Due: June 19, 2006 June 9, 2006

Replies Due: **June 26, 2006** 

#### INTRODUCTION

subsidiary of DoCoMo organized under the laws of Guam, and to assign certain wireless assets of Guam Wireless to Guam Cellular, as controlled directly by DoCoMo Guam. The proposed transfer and Guam, will indirectly control Guam Cellular. assignment will occur simultaneously upon consummation, after which DoCoMo, through DoCoMo control of Guam Cellular to DoCoMo Guam Holdings, Inc. ("DoCoMo Guam"), a wholly-owned Communications Act.<sup>2</sup> In these applications, the Applicants seek Commission approval to transfer amended ("Communications Act"), and a petition for declaratory ruling under Section 310(b)(4) of the series of applications pursuant to Sections 214 and 310(d) of the Communications Act of 1934, as Wireless Telephone Company, L.L.C. ("Guam Wireless") (collectively, the "Applicants") have filed a NTT DoCoMo, Inc. ("DoCoMo"), Guam Cellular and Paging, Inc. ("Guam Cellular"), and Guam

and international Section 214 authorizations. The Applicants also request a declaratory ruling that the Service, and the Part 101 Common Carrier Fixed Point-to-Point Microwave Service, as well as domestic Communications Service, the Part 27 Lower 700 MHz Service, the Part 90 Industrial/Business Pool Paging and Radiotelephone Service, the Part 24 Personal Communications Service, the Part 27 Wireless These applications pertain to licenses for the Part 22 Cellular Radiotelephone Service, the Part 22

<sup>47</sup> U.S.C. §§ 214, 310(d). The applications were amended subsequent to their initial submission. When searching for these applications on the Wireless Telecommunications Bureau's Universal Licensing System ("ULS") at http://wireless.fcc.gov/uls/, the amended versions of the applications will appear with an "AM" as the purpose code

<sup>&</sup>lt;sup>2</sup> *Id.* § 310(b)(4).

public interest would not be served by denying approval of DoCoMo's indirect foreign ownership in Guam Cellular.

consideration certain assets from Guam Wireless. To effectuate this acquisition, Guam Wireless will cash consideration. Simultaneously, the Applicants state that DoCoMo will acquire for cash the business of Guam Wireless. Further, Guam Cellular also will hold Guam Wireless' wireless-related assets and will continue to operate Applicants state that Guam Cellular will become an indirect wholly-owned subsidiary of DoCoMo. assign its FCC authorizations and certain other assets to Guam Cellular. Upon consummation, the acquisition whereby DoCoMo Guam will acquire 100 percent of the common shares of Guam Cellular for These assignment and transfer of control applications were filed in connection with a proposed

## II. SECTION 310(d) APPLICATIONS

### A. Transfer of Control Application

Guam Cellular to DoCoMo has been assigned the file number listed below. Radiotelephone, Paging and Radiotelephone, Wireless Communications, Lower 700 MHz, Industrial/Business Pool, and Common Carrier Fixed Point-to-Point Microwave Service licenses held by The following application for consent to the transfer of control of certain Cellular

$0002556700^3$	File No.
Guam Cellular and Paging, Inc.	Licensee
KNKI654	Lead Call Sign

#### B. Assignment Application

The following application for consent to the assignment of a Personal Communications Service license from Guam Wireless to Guam Cellular has been assigned the file number listed below.

0002553437	File No.
Guam Wireless Telephone Company, L.L.C.	Licensee
KNLF300	Call Sign

### III. SECTION 214 APPLICATIONS

### A. Transfer of Control Applications

international Section 214 authorizations to DoCoMo has been assigned the file number listed below. The following application for consent to the transfer of control of Guam Cellular's two

File No.	Authorization Holder	<b>Authorization Numbers</b>
ITC-T/C-20060405-00234	ITC-T/C-20060405-00234 Guam Cellular and Paging, Inc.	ITC-214-20040517-00201

<sup>&</sup>lt;sup>3</sup> This application has been designated the lead application for the Section 310(d) applications

conclude that Applicants' domestic transfer of control application is not subject to streamlined treatment. larger transaction not subject to streamlined treatment. In light of the multiple applications pending provision of any telecommunications service in the U.S.5 Applicants state, however, that they do not market share in the U.S. interstate, interexchange market of less than ten percent; (2) DoCoMo will transaction is entitled to presumptive streamlined treatment under section 63.03(b)(2)(i) of the application is attached to the above referenced application for consent to the transfer of control of Guam before the Commission in this transaction and the public interest review associated with them, we oppose non-streamlined treatment because this domestic transfer of control will be reviewed as part of a provide no local exchange services in the U.S.; and (3) neither Applicant is dominant with respect to the Commission's rules because: (1) DoCoMo (through DoCoMo Guam) and Guam Cellular will hold a Cellular's two international Section 214 authorizations to DoCoMo. Applicants assert that this domestic Section 214 authority to DoCoMo in connection with the transaction described above. The Applicants also have filed an application for consent to transfer control of Guam Cellular's

expand and upgrade its existing networks. acquisition of Guam Cellular will provide competitive benefits for consumers and allow Guam Cellular to Applicants state that the proposed transfer of control is in the public interest because DoCoMo's

#### **Assignment Application**

authorization from Guam Wireless to Guam Cellular has been assigned the file number listed below The following application for consent to the assignment of an international Section 214

File No.

**Authorization Holder** 

Authorization Number

ITC-ASG-20060404-00181 Guam Wireless Telephone Company, L.L.C. ITC-214-20000507-00304

### V. PETITION FOR DECLARATORY RULING UNDER SECTION 310(b)(4)

under the laws of Japan. Japan is a World Trade Organization ("WTO") member country Cellular will be a wholly-owned indirect subsidiary of DoCoMo, a publicly traded corporation organized 310(b)(4) of the Act.<sup>6</sup> Upon consummation of the proposed assignment and transfer of control, Guam the 100 percent indirect foreign ownership of Guam Cellular (through DoCoMo Guam) under Section The Applicants request a declaratory ruling that it would not serve the public interest to prohibit

Foreign investors from non-WTO member countries will own less than 25 percent of each of the equity by investors from WTO member countries, including Japan, the United States and the United Kingdom. or NTT. According to the Applicants, at least 75 percent of DoCoMo's shares and NTT's shares are held state that no other entity holds more than a five percent direct or indirect ownership interest in DoCoMo Ministry of Finance, holds a 38.37 percent equity and voting ownership interest in NTT. The Applicants percent equity and voting ownership interest in DoCoMo. The Japanese government, through the Corporation ("NTT"), a publicly traded corporation organized under the laws of Japan, holds a 61.96 According to the Applicants, as of December 2005, Nippon Telegraph and Telephone

<sup>6</sup> 47 U.S.C. § 310(b)(4). The petition for declaratory ruling is attached to the lead Form 603 application and both Section 214 applications

See International Section 214 Application at 27

<sup>&</sup>lt;sup>5</sup> 47 C.F.R. § 63.03(b)(2)(i).

and voting interests of DoCoMo and NTT. The Applicants assert that, under the Commission's principal place of business test, the home market of both DoCoMo and NTT is Japan.

The Petition for Declaratory Ruling has been assigned File No. ISP-PDR 20060404-00005

# V. EX PARTE STATUS OF THIS PROCEEDING

applicable to non-restricted proceedings under section 1.1206 of the Commission's rules.8 announce that this proceeding will be governed by permit-but-disclose ex parte procedures that are more stringent ex parte procedures in particular proceedings if the public interest so requires. We Pursuant to section 1.1200(a) of the Commission's rules, the Commission may adopt modified or

memoranda summarizing the presentation must contain the presentation's substance and not merely list the subjects discussed. More than a one- or two-sentence description of the views and arguments presented is 1.1206(b) as well. 11 We urge parties to use the Electronic Comment Filing System ("ECFS") to file ex parte generally required. 10 Other rules pertaining to oral and written presentations are set forth in section emphasizing the public's responsibility in permit-but-disclose proceedings and are reminded that Parties making oral ex parte presentations are directed to the Commission's statement re-

#### VI. GENERAL INFORMATION

rules or policies. Final action on these applications will not be taken earlier than thirty-one days following the date of this Public Notice.  $^{\rm 13}$ upon further examination, it is determined to be defective and not in conformance with the Commission's initial review, to be acceptable for filing. The assignment and transfer of control applications referenced herein have been found, upon The Commission reserves the right to return any application if,

06-947 and WT Docket No. 06-96, as well as the specific file numbers of the individual applications or than June 26, 2006. All filings concerning matters referenced to in this Public Notice should refer to DA seeking reconsideration of decisions, and filing appeals of a final decision to the courts. Oppositions to such pleadings must be filed no later than **June 19, 2006**. Replies to such pleadings must be filed no later including seeking access to any confidential information that may be filed under a protective order, file petitions to deny become parties to the proceeding. They may participate fully in the proceeding, other matters to which the filings pertain. Interested parties must file petitions to deny no later than June 9, 2006. Persons and entities that

<sup>&#</sup>x27;47 C.F.R. § 1.1200(a)

<sup>8</sup> Id. § 1.1206.

<sup>&</sup>lt;sup>9</sup> See Commission Emphasizes the Public's Responsibilities in Permit-But-Disclose Proceedings, Public Notice, 15 FCC Rcd 19945 (2000).

<sup>&</sup>lt;sup>10</sup> See 47 C.F.R. § 1.1206(b)(2).

<sup>&</sup>lt;sup>11</sup> *Id.* § 1.1206(b).

<sup>&</sup>lt;sup>12</sup> See discussion infra Part VI.

<sup>&</sup>lt;sup>13</sup> See 47 U.S.C. § 309(b).

submissions in this matter may be filed electronically (i.e., though ECFS) or by hand delivery to the Commission's Massachusetts Avenue location. Under the Commission's current procedures for the submission of filings and other documents, 14

- body of the message, "get form <your e-mail address>." A sample form and directions will be sent in commenters should send an e-mail to ecfs@fcc.gov, and should include the following words in the submit an electronic comment by Internet e-mail. To get filing instructions for e-mail comments http://www.fcc.gov/e-file/ecfs.html. In completing the transmittal screen, commenters should include their full name, Postal Service mailing address, and the applicable docket number. Parties may also If filed by ECFS, 15 comments shall be sent as an electronic file via the Internet to
- 20554. All filings must be addressed to the Commission's Secretary, Office of the Secretary, Federal Commercial overnight mail (other than U.S. Postal Service Express Mail and Priority Mail) must be sent to 9300 East Hampton Drive, Capitol Heights, MD 20743. U.S. Postal Service first-class mail, with rubber bands or fasteners. Any envelopes must be disposed of before entering the building The filing hours at this location are 8:00 a.m. to 7:00 p.m. All hand deliveries must be held together Commission's Secretary at 236 Massachusetts Avenue, N.E., Suite 110, Washington, D.C. 20002. Commission's contractor will receive hand-delivered or messenger-delivered paper filings for the (although we continue to experience delays in receiving U.S. Postal Service mail). The If filed by paper, the original and four copies of each filing must be filed by hand or messenger delivery, by commercial overnight courier, or by first-class or overnight U.S. Postal Service mail Communications Commission. Express Mail, and Priority Mail should be addressed to 445 12th Street, S.W., Washington, D.C

susan.oconnell@fcc.gov or (202) 418-2824 (facsimile); (6) Tracey Wilson-Parker, Competition Policy erin.mcgrath@fcc.gov, or (202) 418-7447 (facsimile); (3) Susan Singer, Spectrum and Competition 488-5563 (facsimile); (2) Erin McGrath, Mobility Division, Wireless Telecommunications Bureau, at the Commission's duplicating contractor, Best Copy and Printing, Inc., at fcc@bcpiweb.com, or (202) overnight U.S. Postal Service mail (according to the procedures set forth above for paper filings), to: (1) at neil.dellar@fcc.gov or (202) 418-1234 (facsimile). kimberly jackson@fcc.gov or (202) 418-7393 (facsimile); and (8) Neil Dellar, Office of General Counsel Division, Wireline Competition Bureau, at tracey.wilson-parker@fcc.gov or (202) 418-1394 (facsimile); 418-2824 (facsimile); (5) Susan O'Connell, Policy Division, International Bureau, at (facsimile); (4) David Krech, Policy Division, International Bureau, at david.krech@fcc.gov or (202) Policy Division, Wireless Telecommunications Bureau, at susan.singer@fcc.gov, or (202) 418-7447 as paper copy, by hand or messenger delivery, by commercial overnight courier, or by first-class or (7) Kimberly Jackson, Competition Policy Division, Wireline Competition Bureau, at One copy of each pleading must be delivered electronically, by e-mail or facsimile, or if delivered

from Best Copy and Printing, Inc. in person at 445 12th Street, S.W., Room CY-B402, Washington, D.C Copies of the applications and any subsequently-filed documents in this matter may be obtained

<sup>&</sup>lt;sup>14</sup> See Implementation of Interim Electronic Filing Procedures for Certain Commission Filings, Order, 16 FCC Rcd 21483 (2001); see also FCC Announces a New Filing Location for Paper Documents and a New Fax Number for General Correspondence, Public Notice, 16 FCC Rcd 22165 (2001); Reminder: Filing Locations for Paper Documents and Instructions for Mailing Electronic Media, Public Notice, 18 FCC Rcd 16705 (2003).

<sup>&</sup>lt;sup>15</sup> See Electronic Filing of Documents in Rulemaking Proceedings, GC Docket No. 97-113, Report and Order, 13 FCC Rcd 11322 (1998)

a fully indexed, unofficial listing and electronic copies of all materials in this docket. accessed on the Commission's Internet website. Additional information regarding the transaction will be applications are also available electronically through the Commission's ECFS, which may be accessed on available on the FCC's Office of General Counsel's website, http://www.fcc.gov/ogc, which will contain 24, 27, 90, and 101 of the Commission's rules are available electronically through ULS, which may be the Commission's Internet website at http://www.fcc.gov. In addition, applications filed under Parts 22, inspection and copying during normal reference room hours at the following Commission office: FCC Reference Information Center, 445 12th Street, S.W., Room CY-A257, Washington, D.C. 20554. The fcc@bcpiweb.com. The applications and any associated documents are also available for public 20554, via telephone at (202) 488-5300, via facsimile at (202) 488-5563, or via e-mail at

Governmental Affairs Bureau at (202) 418-0539 (voice), (202) 418-0432 (TTY). large print, audio recording, and Braille) send an email to fcc504@fcc.gov or call the Consumer & People with Disabilities: To request this Public Notice in accessible formats (computer diskette,

Bureau, at (202) 418-2042. For further information, contact Erin McGrath, Mobility Division, Wireless Telecommunications

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