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KELLEY DRYE & WARREN LLP 1200 19TH STREET, N.W. WASHINGTON, DC 20036

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Federal Communications Commission

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## KELLEY DRYE & WARREN LLP

A LIMITED LIABILITY PARTNERSHIP INCLUDING PROFESSIONAL ASSOCIATION

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April 12, 1999

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BRUSSELS, BELGIUM

HONG KONG

STAMFORD, CT

Federal Communication Commission
International Bureau Telecommunications Division
P.O. Box 358115
Pittsburgh, PA 15251-5115

Attn: Susan O'Connell

Re: Amended, to Operate As a Facilities-Based and Resale Carrier Between the Application of Cable & Wireless Global Networks Limited (Ireland) for U.S. and Various International Points Authority Pursuant to Section 214 of the Communications Act of 1934, as

Dear Sir or Madam:

the envelope provided. Also enclosed is a check in the amount of \$780.00 for the filing fee. of this filing and a return envelope. Please date-stamp the duplicate upon receipt and return it in filing an original and five (5) copies of its above-captioned application. Enclosed is a duplicate Cable & Wireless Global Networks Limited (Ireland), by its attorneys, hereby submits for

questions regarding this matter. Please do not hesitate to call me at the above referenced number if you should have any

Sincerely,

Joan M. Griffin Its Attorney

Enclosures

JG:nrr

# Before the FEDERAL COMMUNICATIONS COMMISSION Washington, D.C. 20554

Carrier Between the U.S. and Various  International Points	as a Facilities-Based and Resale	Application for Authority Under Section 214 of the Communications	NETWORKS LIMITED (Ireland)	In the Matter of
			File No. ITC -	

#### APPLICATION

those countries listed in Attachment A. based and resale carrier. CWGN seeks authority to serve all international points except C.F.R. §§ 63.18(e)(1),(2), and (6), hereby requests authority to operate as a facilitiesamended ("the Act") and Sections 63.18(e)(1),(2), and (6) of the Commission's Rules, 47 by its attorneys and pursuant to Section 214 of the Communications Act of 1934, as Cable & Wireless Global Networks Limited (Ireland) ("CWGN" or "Applicant"),

("WTO"). Thus, grant of authority to CWGN is appropriate under the rules and policies authority is requested in this Application. The countries in which CWGN is affiliated Attachment B. Each of these countries is a Member of the World Trade Organization with a foreign carrier and for which authority is requested in this Application are listed in CWGN is affiliated with a number of foreign carriers in the countries for which

Rates Order.<sup>2</sup> the applicable benchmark as established in the Commission's Benchmark Settlement authority is requested in this Application, the settlement rate for IMTS service is within each of the countries in which CWGN is affiliated with a foreign carrier and for which established by the Commission in its Foreign Participation Order. 1 CWGN notes that in

authority is requested, CWGN agrees to accept dominant carrier treatment countries in which CWGN has no foreign affiliation. In all other countries for which provision of service to these countries, as well as in its provision of service to all CWGN requests that the Commission classify CWGN as a non-dominant carrier in its treatment on the Canada route under Section 63.10(a)(3) of the Commission's Rules that provide international services solely through resale. Since the market share of these companies is less than 10 percent, CWGN qualifies for a presumption of non-dominant Global Markets, Inc.) that have only recently acquired international resale licenses and number of other wholly-owned Cable and Wireless companies (such as Cable & Wireless discussed in Attachment B, CWGN notes that in Canada, CWGN is affiliated with a made its market power determination, are noted in Attachment B. In addition and as also market power. These countries, along with the Commission decisions in which the FCC has a foreign affiliate, the Commission has already found that the foreign affiliate lacks In a number of the countries for which authority is requested and in which CWGN

Rules and Policies on Foreign Participation in the U.S. Telecommunications Market, IB Docket Nos. 97-142 and 95-22, Report and Order on Reconsideration, 12 FCC Rcd 23,891 (1997) ("Foreign Participation Order").

<sup>2</sup> See International Settlement Rates, Report and Order, 12 FCC Rcd 19806 (1997) ("Benchmark Settlement Rates Order").

non-dominant treatment under Section 63.10(a)(3) of the Commission's Rules, or CWGN agrees to dominant carrier treatment found that the foreign affiliate lacks market power, CWGN is entitled to a presmption of each of these countries is a member of the WTO, and either the Commission has already processing is appropriate under Section 63.12(c) of the Commission's Rules, because no affiliate. For service to those countries in which CWGN has an affiliate, streamlined Section 63.12(a) of the Commission's Rules for service to countries in which CWGN has its streamlined processing procedures. Streamlined processing is appropriate under CWGN requests that the Commission process this Application in accordance with

following information in support of this Application: Pursuant to Section 63.18 of the Commission's Rules, CWGN sets forth the

(a) The name, address, and telephone number of the Applicant is:

Cable & Wireless Global Networks Limited (Ireland) 6 Fitzwilliam Square Dublin 2, Ireland Phone: +011-353-1-404-0400

- 9 CWGN is a corporation organized under the laws of Ireland
- <u>O</u> Correspondence concerning this Application should be sent to:

Philip V. Permut
Joan M. Griffin
KELLEY DRYE & WARREN LLP
1200-19<sup>th</sup> Street NW
Suite 500
Washington, D.C. 20036
Phone: (202) 955-9600
Fax: (202) 955-9792

**(a)** service on the U.S.-U.K. route. See Cable & Wireless Global Network CWGN currently holds Section 214 authority to provide facilities-based Organisation Limited (Ireland), File No. I-T-C-98-497, effective August

- **@** 63.18(e)(2) (resale authority) of the Commission's Rules pursuant to Sections 63.18(e)(1) (facilities-based authority) and and Canada.3 Section 63.18(e)(6) of the Commission's Rules for service to Hong Kong locations listed in Attachment A. CWGN seeks this authority pursuant to carrier for the provision of service to all international points except those CWGN is applying for authority to operate as a facilities-based and resale With respect to all other countries, CWGN seeks authority
- (f) No response required.
- 8 environmental assessment pursuant to Section 1.1306 of the based services and thus this Application is categorically excluded from CWGN will use previously authorized facilities to provide its facilities-Commission's Rules.
- E is affiliated with foreign carriers in the countries listed in Annex 1 to that (1) As evidenced by the certification provided in Attachment C, CWGN Attachment.
- interlocking directorates with any other U.S. common carrier telecommunications operations worldwide. There are no shareholders that control ten percent or more of C&W plc. At present, CWGN has no ("C&W plc"), a company organized under the laws of England and Wales. C&W plc is a holding company for a number of (2) CWGN is ultimately 100 percent owned by Cable and Wireless plc
- international services of other U.S. carriers. international services of C&WUSA, as well as the facilities-based is indirectly affiliated with a U.S. carrier, Cable & Wireless, Inc. ("C&WUSA"). CWGN proposes to resell the facilities-based (3) As evidenced by the certification provided in Attachment C, CWGN
- (4) No response required.
- in which CWGN has a foreign affiliate is a member of the WTO. (5) Every country for which authority is requested in this Application and

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CWGN affiliate, Hong Kong Telecommunications (Pacific) Limited, to provide this service. See AT&T Corp., Order, Authorization and Certificate, DA 98-2654, rel. Jan. 4, 1999. CWGN specifically requests that it be allowed to engage in international simple resale ("ISR") on the Hong Kong route. The Commission previously authorized a

The address of C&W plc is 124 Theobalds Road, London WC1X 8RX, England

- in which CWGN has a foreign affiliate is a member of the WTO. (6) Every country for which authority is requested in this Application and
- (7) See response to (h)(8) below.
- share of the remaining affiliates is less than 10 percent, thus qualifying discussed in Attachment B, the Commission has found that one of affiliate in these countries lacks market power. With respect to Canada, as already found, as discussed in Attachment B, that CWGN's foreign carrier dominant carrier treatment in its provision of service to Hong Kong CWGN for a presumption of non-dominant treatment under Section 63.10 CWGN's affiliates in this country lacks market power, and the market on routes to Australia, Japan, and the U.K., because the Commission has is affiliated with a foreign carrier. Non-dominant treatment is appropriate treatment in its provision of service to the following countries in which it (a)(3). Finally, and as also noted in Attachment B, CWGN accepts (8) As discussed in Attachment B, CWGN requests non-dominant
- $\odot$ and will not enter into such agreements in the future foreign end of the route to affect competition adversely in the U.S. market route where the foreign carrier possesses sufficient market power on the indirectly from any foreign carrier with respect to any U.S. international certifies that it has not agreed to accept special concessions directly or As evidenced by the certification provided in Attachment C, CWGN
- 9 benefits pursuant to Section 5301 of the Anti-Drug Abuse Act of 1988. certifies that no party to this Application is subject to a denial of Federal As evidenced by the certification provided in Attachment C, CWGN
- 乏 authority is requested in this Application, either 1) CWGN has no foreign affiliate; 2) CWGN has a foreign affiliate, but the country is a member of member of the WTO and CWGN has agreed to accept dominant carrier 63.10(a)(3); or 4) CWGN has a foreign affiliate, but the country is a qualifies for a presumption of non-dominant treatment under Section the WTO and the FCC has already determined that the foreign affiliate lacks market power; 3) CWGN has a foreign affiliate, but CWGN 63.12 of the Commission's Rules because, for every country for which Streamlined processing is appropriate for this Application under Section

requested in this Application. For the reasons stated herein, the Commission should grant the auth ority

Respectfully Submitted,

NETWORKS LIMITED (Ire 💻 and) CABLE & WIRELESS GLO BAL

By:

General Manager and Director Anthony Scott

Joan M. Griffin Philip V. Permut

Suite 500 Washington, D.C. 20036 (202) 955-9600 1200-19th Street NW KELLEY DRYE & WARRENLLP

Its Attorneys

Date:

Te absent from the U.S.

Pursuant to Section 1.743(b) of the Rules, this Application counsel on its behalf as all representatives of CWGN a

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#### Attachment A

# COUNTRIES FOR WHICH no authority IS REQUESTED

Anguilla

Antigua

Ascension Island Barbados

Bermuda British Virgin Islands

Bulgaria

Cayman Islands

China

Diego Garcia

Dominica

Falkland Islands

Fiji

Grenada

Indonesia

Jamaica

Macao Maldives

Montserrat

Pakistan

Panama

Philippines

Russia Seychelles

Solomon Islands

St. Helena

St. Kitts & Nevis

St. Vincent St. Lucia

Thailand

Tonga

Trinidad & Tobago

Turks & Caicos

Yemen Vanuatu

## CWGN FOREIGN AFFILIATIONS AND REGULATORY TREATMENT where authority is requested

Application: foreign carriers in the following countries for which authority is requested in this Cable & Wireless Global Networks Limited (Ireland) ("CWGN") is affiliated with

Australia Canada Hong Kong

> Japan United Kingdom

All of the countries listed above are members of the World Trade Organization.

non-dominant carrier on these routes: & Wireless, Inc. ("C&WUSA"). Accordingly, CWGN requests that it be classified as a which accorded non-dominant treatment to a related Cable & Wireless company, Cable foreign affiliates in these countries to lack market power in the following decisions, With respect to Australia, Japan, and the U.K., the Commission found CWGN's

- Australia: Cable & Wireless, Inc., Memorandum Opinion, Order and Certificate, File No. ITC-93-328, DA 97-2554, released Dec. 17, 1997.
- Australia, Japan: Cable & Wireless, Inc., 11 FCC Rcd 21027 (1996) (the "Canada Order").
- U.K.: Cable & Wireless, Inc., 11 FCC Rcd 16486 (1996).

have acquired international resale licenses in Canada and have begun providing owned Cable and Wireless companies (such as Cable & Wireless Global Markets, Inc.) non-dominant treatment. Since the granting of the Canada Order, a number of wholly-Telecommunications (Pacific) Limited), lacks market power and accorded C&WUSA CWGN's affiliates in Canada, Hong Kong Telecom (Canada) (now Hong Kong With respect to Canada, in the Canada Order, the Commission found that one of

### CERTIFICATION

Limited (Ireland) ("CWGN") and with respect to the foregoing application of CWGN, The undersigned hereby certifies, on behalf of Cable & Wireless Global Networks

that:

- CWGN is not a foreign carrier (as that term is defined in Section 63.18(h)(1)(ii) of the Commission's Rules).
- 12 CWGN is affiliated with foreign carriers that operate in the countries listed in Annex 1 to this Certification.
- . W carrier whose services CWGN plans to resell. CWGN is affiliated with Cable & Wireless, Inc., a facilities-based U.S
- 4 into such agreements in the future. route to affect competition adversely in the U.S. market and will not enter the foreign carrier possesses sufficient market power on the foreign end of the from any foreign carrier with respect to any U.S. international route where CWGN has not agreed to accept special concessions directly or indirectly
- S to Section 5301 of the Anti-Drug Abuse Act of 1988 No party to this Application is subject to a denial of Federal benefits pursuant

By: Anthony Scott All General Manager and Director

Date: 4/12/99

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Pursuant to Section 1.743(b) of the Rules, this Application is signed by CWGN's counsel on its behalf as all representatives of CWGN are absent from the U.S.

## COUNTRIES IN WHICH CABLE & WIRELESS plc POSSESSES 25 PERCENT OR GREATER COMMON DIRECT OR INDIRECT OWNERSHIP IN A CARRIER

Antigua Ascension Island Anguilla Australia Russia Panama Philippines Pakistan

Bulgaria Barbados British Virgin Islands Bermuda St. Helena Solomon Islands Seychelles

St. Kitts & Nevis

Tonga St. Vincent St. Lucia Thailand

China

Cayman Islands

Canada

Fiji

Falkland Islands

Dominica Diego Garcia

United Kingdom Turks & Caicos Trinidad & Tobago

Vanuatu

Japan

Jamaica Indonesia Hong Kong Grenada

Montserrat Maldives Macao