

Categories of Services for 214 Applications
(Streamlined/Non-streamlined)

9/4 ✓

Streamlined
PLD TELEKOM, INC.

ITC-214-19980917-00662

- ASSIGNMENT OF LICENSE
- GLOBAL FACILITIES-BASED
- GLOBAL FACILITIES-BASED/GLOBAL RESALE SERVICE
- GLOBAL RESALE SERVICE
- INDIVIDUAL FACILITIES-BASED SERVICE
- INTERCONNECTED PRIVATE LINE RESALE SERVICE
- LIMITED GLOBAL FACILITIES-BASED SERVICE/LIMITED GLOBAL RESALE SERVICE
- LIMITED GLOBAL FACILITIES-BASED SERVICE
- LIMITED GLOBAL RESALE SERVICE
- INMARSAT AND MOBILE SATELLITE SERVICE
- SWITCHED RESALE SERVICE
- TRANSFER OF CONTROL
- SUBMARINE CABLE LANDING LICENSE
- INTERNATIONAL SPECIAL PROJECT

Description of Application:

to countries listed
by para 1 of appendix -

copy to FBI

READ INSTRUCTIONS CAREFULLY
BEFORE PROCEEDING

FEDERAL COMMUNICATIONS COMMISSION
REMITTANCE ADVICE

FCC/MELLON SEP 17 1998

APPROVED BY OMB 3060-0589

(1) LOCKBOX #

PAGE NO. 1 OF 1

SECTION A - PAYER INFORMATION

(2) PAYER NAME (if paying by credit card, enter name exactly as it appears on your card)
Willkie Farr & Gallagher

(3) TOTAL AMOUNT PAID (dollars and cents)
\$ 780.00

(4) STREET ADDRESS LINE NO. 1
1155 21st Street, NW

ITC 214-19980917-00662

(5) STREET ADDRESS LINE NO. 2
6th Floor

(6) CITY
Washington, DC

(7) STATE
DC

(8) ZIP CODE
20036

(9) DAYTIME TELEPHONE NUMBER (include area code)
202.328.8000

(10) COUNTRY CODE (if not in U.S.A.)

IF PAYER NAME AND THE APPLICANT NAME ARE DIFFERENT, COMPLETE SECTION B
IF MORE THAN ONE APPLICANT, USE CONTINUATION SHEETS (FORM 159-C)

SECTION B - APPLICANT INFORMATION

(11) APPLICANT NAME (if paying by credit card, enter name exactly as it appears on your card)
PLD Telekom Inc.

(12) STREET ADDRESS LINE NO. 1
680 Fifth Avenue

(13) STREET ADDRESS LINE NO. 2
24th Floor

(14) CITY
New York

(15) STATE
New York

(16) ZIP CODE
10019

(17) DAYTIME TELEPHONE NUMBER (include area code)
212.262.6060

(18) COUNTRY CODE (if not in U.S.A.)

COMPLETE SECTION C FOR EACH SERVICE, IF MORE BOXES ARE NEEDED, USE CONTINUATION SHEETS (FORM 159-C)

SECTION C - PAYMENT INFORMATION

(20A) PAYMENT TYPE CODE (PTC)

(21A) QUANTITY

(22A) FEE DUE FOR (PTC) IN BLOCK 20A

FCC USE ONLY

(23A) FCC CODE 1

\$ 780.00

FCC USE ONLY

(20B) PAYMENT TYPE CODE (PTC)

(21B) QUANTITY

(22B) FEE DUE FOR (PTC) IN BLOCK 20B

FCC USE ONLY

(23B) FCC CODE 1

\$

FCC USE ONLY

(20C) PAYMENT TYPE CODE (PTC)

(21C) QUANTITY

(22C) FEE DUE FOR (PTC) IN BLOCK 20C

FCC USE ONLY

(23C) FCC CODE 1

\$

FCC USE ONLY

(20D) PAYMENT TYPE CODE (PTC)

(21D) QUANTITY

(22D) FEE DUE FOR (PTC) IN BLOCK 20D

FCC USE ONLY

(23D) FCC CODE 1

\$

FCC USE ONLY

SECTION D - TAXPAYER INFORMATION (REQUIRED)

(25) PAYER TIN
0 1 3 5 5 3 6 8 4 4

(26) COMPLETE THIS BLOCK ONLY IF APPLICANT NAME IN B-11 IS DIFFERENT FROM PAYER NAME IN A-2
APPLICANT TIN

0 1 3 3 9 5 0 0 0 2

SECTION E - CERTIFICATION

(27) CERTIFICATION STATEMENT
I, Sophie J. Keefer (PRINT NAME)

Certify under penalty of perjury that the foregoing and supporting information are true and correct to the best of my knowledge, information and belief. SIGNATURE Sophie Keefer

SECTION F - CREDIT CARD PAYMENT INFORMATION

(28) MASTERCARD/VISA ACCOUNT NUMBER

EXPIRATION DATE:

MASTERCARD

Grid for account number: 0 1 3 5 5 3 6 8 4 4

Grid for expiration date: MONTH 0 1 YEAR 3 3

VISA

I hereby authorize the FCC to charge my VISA or MASTERCARD for the service(s) authorization(s) herein described.

AUTHORIZED SIGNATURE

SEE PUBLIC BURDEN ESTIMATE ON REVERSE

FCC FORM 159 JULY 1997 (REVISED)

WILLKIE FARR & GALLAGHER

Stephen Bell

Washington, DC
New York
London
Paris

September 17, 1998

VIA HAND DELIVERY

Ms. Magalie Roman Salas, Secretary
Federal Communications Commission
International Bureau, Telecommunications
P.O. Box 358115
Pittsburgh, PA 15251-5115

Re: Application of PLD Telekom Inc. ("PLD"),
for Authority Pursuant to Section 214 of the
Communications Act, as Amended, to Acquire and
Operate U.S. Common Carrier and Non-Common Carrier
Facilities for the Provision of International Services
Between the United States and Specific International
Points and to Provide Such Services Via Resale


Dear Ms. Salas:

On behalf of PLD Telekom Inc. ("PLD"), enclosed for filing are an original and five (5) copies of the above referenced application seeking authority pursuant to Section 214 of the Communications Act, as amended, to provide international telecommunications services between the U.S. and specific international points. This application seeks authority only for those countries where PLD has no foreign affiliations. Moreover, PLD seeks to use only authorized U.S. and foreign facilities and therefore is eligible for streamlined processing.

Also enclosed are: (1) an FCC Form 159; and (2) a check in the amount of \$780.00 made out to the Commission to cover the required processing fees.

Should you have any questions regarding this filing, please contact the undersigned.

Sincerely,


Stephen R. Bell

Enclosure

BEFORE THE
Federal Communications Commission
WASHINGTON, D.C.

In the matter of
PLD TELEKOM INC.

File No. _____

Application for Authority Pursuant)
to Section 214 of the Communications) ITC-214-19980917-000662
Act, as Amended, to Acquire and)
Operate U.S. Common Carrier and)
Non-Common Carrier Facilities for)
the Provision of International)
Services Between the United States)
and Specific International)
Points and To Provide Such Services)
Via Resale)

APPLICATION

PLD Telekom Inc. ("PLD")¹ hereby requests authority pursuant to Section 214 of the Communications Act, 47 U.S.C. § 214, and Section 63.18 of the Commission's rules, 47 C.F.R. § 63.18, to provide international telecommunications services to Anguilla; Antigua; Ascension Island; Australia; Barbados; Bermuda; British Virgin Islands; Cayman Islands; Diego Garcia; Dominica; Falkland Islands; Fiji; Grenada; Hong Kong; Jamaica; Latvia; Macau; Maldives; Montserrat; Panama; Philippines; Seychelles; Solomon Islands; St. Helena; St. Kitts & Nevis; St. Lucia; St. Vincent; Tonga; Trinidad & Tobago; Turks & Caicos; Vanuatu; and Yemen (hereinafter "the Specified Countries.")

Trunk

¹ PLD is one of the first Western companies to enter the telecommunications services market in the Russian Federation and Kazakhstan.

Specifically, subject to all applicable Commission rules and regulations and any conditions stated in the Commission's public notice or order that serves at PLD's Section 214 certificate, PLD seeks authority to:

- acquire and operate U.S. common carrier and non-common carrier facilities and previously authorized foreign facilities (i.e., exceptions to the Commission's facilities-exclusion list) for the provision of switched, private line, and other authorized services from the United States and its territories to the Specified Countries;
- resell private line services to all of the Specified Countries;
- engage in switched hubbing through countries authorized to serve as hub countries to all of the Specified Countries; and
- resell unaffiliated U.S. carriers' switched services to all of the Specified Countries.

As discussed below, this application is subject to the

streamlined processing rules contained in Section 63.12 of the Commission's rules, 47 C.F.R. § 63.12.

INTRODUCTION

Grant of this application will intensify competition in the international telecommunications market by providing customers with additional carrier choices. Additional competition should also reduce dominant carriers' ability to exercise market power between their country and the United States. In light of the above, grant of the instant application is in the public interest.

Availability of Streamlined Processing

This application seeks authority only for those countries where PLD has ~~no foreign affiliations~~. Moreover, PLD seeks to use only U.S.-authorized facilities or foreign facilities that are listed by the Commission as exceptions to its facilities-exclusion list. Consequently, PLD is eligible for streamlined processing as set forth in Section 63.12 of the Commission's rules.

Rule 63.18 Information

Pursuant to Section 63.18 of the Commission's rules, PLD submits the following information.

a. Name and Address of Applicant:

PLD Telekom Inc.
680 Fifth Avenue
24th Floor
New York, New York 10019
Tel: (212) 262-6060

b. Organization of Applicant:

PLD is a Delaware Corporation,² whose stock trades principally on the NASDAQ National Market System under the symbol PLDI.³

² PLD was previously organized under the laws of the Province of Ontario, Canada; on February 28, 1997, it discontinued its existence there and continued as a U.S. corporation under Delaware law.

³ PLD's stock is also traded on stock exchanges in Toronto, Berlin, and Frankfurt as well as being quoted on the SEAQ International.

c. Contact Points:

Correspondence concerning this application should be directed to:

Clive Anderson
General Counsel
PLD Telekom Inc.
680 Fifth Avenue, 24th Floor
New York, New York 10019
(212) 262-6060

A copy of all such documents should be sent to:

Stephen R. Bell
Michael F. Finn
Willkie Farr & Gallagher
Three Lafayette Centre
1155 21st Street, NW
Washington, DC 20036
(202) 328-8000

d. Previous Section 214 Authorizations:

PLD has previously been granted authority to provide facilities-based and resold telecommunication service on the U.S.-Russia and U.S.-Kazakhstan routes⁴ and authority to provide facilities-based and resold telecommunications service to all other points except those listed in this application and those listed on the Commission's exclusion list.⁵

e. Requested Authorizations:

PLD requests Section 214 authority to:

⁴ PLD Telekom Inc., File Nos. ITC-98-040 and ITC-98-041, IB Docket No. 95-118, *Order, Authorization, and Certificate*, DA 98-888 (rel. May 13, 1998). In addition, the Commission granted PLD authority to provide service using certain non-U.S. licensed satellite and cable facilities. See *id.* at ¶¶ 33-34.

⁵ Public Notice, Overseas Common Carrier Section 214 Applications Actions Taken, File No. ITC-98-037, DA 98-315 (rel. Feb. 19, 1998).

(1) operate as a non-dominant facilities-based international carrier for the provision of switched, private line, and other authorized services between the United States, and the Specified Countries. PLD shall be subject to all Commission rules and regulations -- including Rules 63.18(e) (1) and 63.21 -- and any conditions stated in the Commission's public notice or order that serves as PLD's Section 214 certificate⁶;

(2) resell private line services to all Specified Countries. Such resale will be subject to all Commission rules and regulations⁷ -- including Rules 63.18(e) (2) and 63.21 -- and any conditions stated in the Commission's public notice or Order that serves as PLD's Section 214 certificate;

(3) engage in switched hubbing through countries authorized to serve as hub countries by the Commission -- such as Sweden, Canada, and the United Kingdom -- to all the Specified Countries. Such switched hubbing will be subject to all Commission rules and regulations -- including Rules 63.17 and 63.21 -- and any conditions stated in the Commission's public notice or Order that serves as PLD's Section 214 certificate; and

⁶ For example, PLD will use only those facilities -- U.S. and foreign -- that are authorized by the Commission. Such facilities include those listed as exceptions on the Commission's facilities-exclusion list such as CANTAT-3 and ITUR.

⁷ PLD will not, nor will it permit its customers to, connect private lines to the public switched network at either the U.S. or foreign end, or both, for the provision of international switched basic services, unless otherwise authorized to do so by the Commission.

(4) resell unaffiliated U.S. carriers' switched services to all the Specified Countries. Such resale shall be subject to all of the Commission's applicable rules and regulations.

g. Environmental Statement:

PLD does not contemplate any new construction that would significantly affect the environment or that would constitute a major action under the Commission's rules. Thus, authorization of the services identified in this application is categorically excluded from Rule 1.1306, 47 C.F.R. § 1.1306.

h. Affiliations and Ten Percent or Greater Shareholders:
(1) Foreign Affiliations

As defined in Rule 63.18(h)(1), PLD has affiliations with the following nondominant telecommunications companies in Russia, Belarus, and Kazakhstan:

- ZAO PeterStar, an operator of a competitive, local, digital overlay network for commercial users in St. Petersburg, Russia;
- ZAO Baltic Communications Limited, an international gateway operator in St. Petersburg;
- Teleport-TP, a satellite long-distance provider in Moscow;
- MTR-Sviaz, an operator of a competitive, local, digital overlay network to fewer than 1,000 customers in Moscow;
- ALTEL (formerly known as BECET International, a cellular service provider in Kazakhstan; and
- Belarus-Netherlands Belcel Joint Venture ("Belcel"), a cellular serviceprovider in Belarus

⁸ PLD also owns the publisher of the St. Petersburg Yellow Pages.

(2) Ten Percent or Greater Shareholders and Interlocking Directorates

NewsPLD LLC ("NewsPLD"), 1211 Avenue of the Americas, New York, New York 10030, a Delaware Limited Liability Company, owns approximately 38% of PLD's outstanding common shares.⁹ NewsPLD is a subsidiary of the News Corporation Limited, a South Australian corporation. No other shareholder owns 10% or more of PLD.

The directors of PLD are as follows:

Boris Antonjuk
Simon Edwards
James R.S. Hatt¹⁰
Gordon Humphrey
Gennadiy Kudriatsev
Martin Pompadur
David Stovel

The directors of ZAO PeterStar are as follows:

Valeri Yashin
Leonid Reiman
Sergei Kuznetsov
Vladimir Akulich
James R.S. Hatt
Simon Edwards
Alan Brooks

9 On August 14, 1998, Cable & Wireless plc sold its entire interest in PLD to NewsPLD LLC.

10 James R.S. Hatt, Chairman and CEO of PLD and a member of its board of directors, and Simon Edwards, CFO of PLD and a member of its board of directors, also serve as members of board of directors and/or as an officer of intermediate holding companies through which PLD owns its interests in the operating companies listed above. Dr. Boris Antonjuk, a member of the board of directors of PLD, also serves as a member of the board of directors of intermediate holding companies through which PLD holds its interest in Teleport-TP.

The directors of BCL are as follows:

James R.S. Hatt
Alan Brooks
Peter Owen Edmunds

The directors of Teleport-TP are as follows:

Boris Antoniuik
Oleg Belov
Mark Klabin
Joe Crouch
K. Mustafidi

The directors of MTR-Sviaz are as follows:

Boris Antoniuik
Mark Klabin
Mr. Simitchev

The directors of ALTEL are as follows:

Rex Power
John Davies
Alan Brooks
Ulan S. Bayzkanov
Askar Nasiyev
Maxut T. Sauranbekov

The directors of Belcel are as follows:

I. Zhabko
N. Zaitsev

(3) Affiliations With U.S. Carriers

PLD is not affiliated with any U.S. carrier within the meaning of Rule 63.18(h)(3) whose international facilities-based services PLD proposes to resell.

(4) Continuing Accuracy

PLD understands and will comply with the continuing accuracy requirements of Rule 63.18(h)(4).

1. No Special Concessions:

In accordance with Rule 63.18(i), PLD has not agreed to accept special concessions directly or indirectly from any

foreign carrier with respect to any U.S. international route where the foreign carrier possesses sufficient market power on the foreign end of the route to affect competition adversely in the U.S. market and will not enter into such agreements in the future.

j. Denial of Federal Benefits:

As illustrated in the attached Certification, no party associated with PLD's application has been denied Federal benefits pursuant to Section 5301 of the Anti-Drug Abuse Act of 1988, 21 U.S.C. § 853a.

CONCLUSION

In light of the above, PLD respectfully submits that the public interest, convenience and necessity would be served by grant of the instant application.

Respectfully submitted,

PLD TELEKOM INC.

By:



Stephen R. Bell
Michael F. Finn
WILLKIE FARR & GALLAGHER

Three Lafayette Centre
1155 21st Street, N.W.
Washington, D.C. 20036
(202) 328-8000

ITS ATTORNEYS

September 17, 1998

CERTIFICATION

On behalf of PLD Telekom Inc., and in accordance with Section 1.2001-2003 of the

Commission's rules, 47 C.F.R. §1.2001-1.2003, I hereby certify that:

1. PLD Telekom Inc. is affiliated with foreign carriers, as defined in 47 C.F.R. § 63.18(h), in the Russian Federation, Belarus and Kazakhstan.
2. Approximately thirty-eight percent of PLD's common stock is held by News PLD LLC.
3. Interlocking directorates are listed in the Section 63.18(h)(2) portion of the attached application.
4. Pursuant to Rule 63.189(h)(3), PLD Telekom Inc. is not affiliated with any U.S. international carrier whose facilities-based services PLD Telekom Inc. proposes to resell.
5. PLD Telekom Inc. has not agreed to accept any special concessions, as defined in 47 C.F.R. § 63.18(i), directly or indirectly from any foreign carrier or foreign administration with respect to traffic or revenue flows between the U.S. and any foreign country which PLD Telekom Inc. may serve under the authority granted to it pursuant to this application and it will not enter into any such agreements in the future other than as authorized by the Commission.
6. In accordance with Section 1.2001-1.2003 of the Commission's rules, 47 C.F.R. §§ 1.2001-1.2003, no party to this application is subject to a denial of federal benefits that include FCC benefits pursuant to Section 5301 of the Anti-Drug Abuse Act, 21 U.S.C. § 862.

PLD TELEKOM INC.

By: 

Name: E. Clive Anderson

Title: Senior Vice President
and General Counsel

Date: September 15, 1998

CERTIFICATE OF SERVICE

I, Ann Fisher-Durrah, hereby certify that a copy of the foregoing "Application for Authority of PLD Telekom Inc." has been served by first class mail, postage prepaid, unless otherwise indicated, to the following:

Susan O'Connell, Esq.
Federal Communications Commission
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2000 M Street, Suite 800
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(via hand delivery)

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John Dalton
Secretary of the Navy
Office of the Secretary
Department of the Navy
The Pentagon
Washington, D.C. 20310

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(via hand delivery)

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Department of Defense
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United States Coordinator and
Deputy Assistant Secretary
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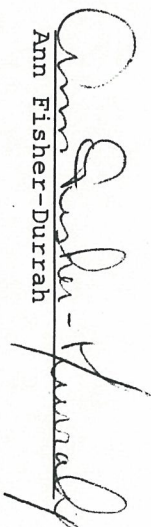
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Washington, D.C. 20301-6000

Dated: September 17, 1998


Ann Fisher-Durrah